

IN THE SUPREME COURT OF WISCONSIN

No. 2020AP1911-OA

SCHOOL CHOICE WISCONSIN ACTION, WISCONSIN COUNCIL OF
RELIGIOUS & INDEPENDENT SCHOOLS, EVERGREEN ACADEMY,
RACINE CHRISTIAN SCHOOL, RACINE LUTHERAN HIGH SCHOOL, ST.
JOHN'S LUTHERAN CHURCH & SCHOOL, TRINITY LUTHERAN
SCHOOL, ETHAN BICKLE, ANDREA THUNHORST, RYAN THUNHORST,
AND ELAINE WILSON,

Petitioners,

v.

DOTTIE-KAY BOWERSOX AND CITY OF RACINE PUBLIC HEALTH
DEPARTMENT,

Respondents.

**EMERGENCY MOTION FOR CLARIFICATION AND/OR
FOR LEAVE TO AMEND THE EMERGENCY PETITION
FOR AN ORIGINAL ACTION AND/OR TO HOLD
RESPONDENTS IN CONTEMPT OF COURT AND FOR
REMEDIAL SANCTIONS**

Petitioners hereby move this Court pursuant to Wis. Stat. §§
809.14, 785.03, and this Court's inherent authority¹ for
clarification of its November 25, 2020 order; for leave to amend the

¹ See, e.g., *In re Kading*, 70 Wis. 2d 508, 513, 238 N.W.2d 63 (1976) (on motion for rehearing).

Petitioners' original action petition; and/or for an immediate order holding the Defendants in contempt of Court and imposing remedial sanctions. The grounds for this motion are as set forth below. The Petitioners do not intend to file a separate brief in support of this motion.

1. The Petitioners file this emergency motion because the Respondents are at best circumventing this Court's binding order of November 25, 2020 and at worst flagrantly violating it.

BACKGROUND

2. As this Court knows, on November 19, 2020, the Petitioners filed an emergency petition for an original action under Wis. Stat. § (Rule) 809.70 challenging the Respondents' authority to close all public and private schools in Racine to in-person instruction. The Petitioners also filed an emergency motion for a temporary injunction against the Racine Public Health Department School Building Closure Order dated November 12, 2020 and scheduled to take effect at 12:01 AM on November 27, 2020 (the "Closure Order"). That motion requested an "order

enjoining enforcement of the Racine Public Health Department School Building Closure Order which purports to prohibit schools throughout the City of Racine, the Village of Wind Point, and the Village of Elmwood Park from providing in-person instruction to pupils, issued by Respondents on November 12, 2020.” At the time of filing, the Racine Public Health Department School Building Closure Order dated November 12 was the only order prohibiting in-person instruction in Racine, effective November 27, 2020.

3. On November 25, 2020, following a response from the Respondents, this Court assumed jurisdiction of this action, held it in abeyance pending this Court’s decision in three consolidated original action petitions relating to Dane County Emergency Order #9 which raised virtually identical issues, and temporarily enjoined the Closure Order during the pendency of this matter. *See generally* Order, *School Choice Wisconsin Action v. Bowersox*, No. 2020AP1911-OA (Wis. Nov. 25, 2020).²

² The consolidated Dane County cases are *James v. Heinrich*, Case No. 2020AP1419, *Wis. Council of Religious and Indep. Schools v. Heinrich*, Case No. 2020AP1420, and *St. Ambrose Academy, Inc. v. Parisi*, Case No.

4. In accepting this original action and granting emergency relief, this Court held that the “reasoning [supporting the injunction entered in the consolidated Dane County cases] applies to the facts as presented to us here, at this stage of this case.” *Id.* at 2. In the consolidated Dane County cases, this Court observed that, while the power to close schools was granted by the Legislature to the State Department of Health Services under Wis. Stat. § 252.02, the power to close schools was omitted from those powers granted to local public health officials under Wis. Stat. § 252.03. The Court concluded that “[t]his differential grant of power must be given full meaning and effect.” Order at 3, *James v. Heinrich*, Case No. 2020AP1419 (Wis. Sept. 10, 2020), *Wis. Council of Religious and Indep. Schools, v. Heinrich*, Case No. 2020AP1420 (Wis. Sept. 10, 2020), and *St. Ambrose Academy, Inc. v. Parisi*, Case No. 2020AP1446 (Wis. Sept. 10, 2020).

5. In enjoining the Closure Order in this case, this Court acted with great dispatch, no doubt in light of the significant and

2020AP1446. Those cases are scheduled for oral argument before this Court on December 8, 2020.

imminent irreparable harms to be suffered by the Petitioners. The Court's injunction entered effect on November 25, two days before the November 27 effective date of the Closure Order (with November 26 being a holiday).

6. Unfortunately, and outrageously, the Respondents have denied the Petitioners the relief that this Court granted them such that the irreparable harms this Court ordered be prevented are already beginning to occur.

7. On November 25, shortly after this Court issued its decision enjoining the School Closure Order, school administrators in the City of Racine received the following email sent on behalf of Respondent Bowersox:

Good Evening School Administrators:

This communication is to notify you of today's Wisconsin Supreme Court decision on the Public Health Order issued for the closing of school buildings within the jurisdiction of the City of Racine [Public] Health Department including the Villages of Wind Point and Elmwood Park.

The Supreme Court has enjoined the School Building Closure Order. This action will be held in abeyance pending this court's decision in three consolidated

original action petitions relating to Dane County Emergency Order #9 which are scheduled for oral argument on December 08, 2020.

This determination **does not alter** the status of the City of Racine *Safer Racine* Ordinance which is applicable only for the City of Racine. Within this ordinance, school buildings will remain closed from November 27, 2020 through January 15, 2021.

Once again, I thank you for your dedication to your students and profession during these unprecedented times. If you have any questions we will be available starting next Monday, November 30, 2020. Stay Safe.

Dottie-Kay Bowersox, MSA
Public Health Administrator
Racine, Wisconsin

A true and correct copy of this email is attached as Exhibit A.

8. In other words, the Respondents, having just been enjoined from closing schools, proceeded to tell school administrators that they were nevertheless closing schools. Obviously, the Petitioners—parents with school-aged children, schools, and associations of schools—were thrown into immediate and utter confusion, with a “new” closure mandate—one apparently in conflict with this Court’s order—set to take effect

Friday. This confusion was magnified by the closure of governmental entities on Thursday for Thanksgiving.

9. Attempts to obtain clarification from counsel for the Respondents were fruitless. Attached as Exhibit B and Exhibit C are true and correct copies of letters from the Racine City Attorney “explaining” the Respondents’ position. Counsel for the Respondents noted that this Court’s order was “specific”; he attempted to draw a distinction between the School Closure Order and the so-called “Safer Racine” standards promulgated by Respondent City of Racine Public Health Department and incorporated by Racine Ordinance Section 54-33, which further authorized the city’s public health administrator, Respondent Bowersox, to modify those standards “as necessary.” Letter of November 26, 2020 at 1.

10. More specifically, Counsel for the Respondents noted that “the Safer Racine standards have been modified, as published on November 20, 2020 [the day after the filing of the petition for an original action], and effective November 27, 2020,” and added

that they now call for “school buildings to be ‘closed beginning November 27th, 2020 through January 15th, 2021 for all students, faculty, staff, and administrative personnel.” *Id.* at 2. Counsel for Respondents warned that “[t]he City of Racine intends to enforce [its] ordinance.” Letter of November 25, 2020 at 1.

11. Ordinance 54-33—the ordinance cited by the Respondents—was adopted on June 22, 2020 and contains no language imposing or authorizing a school closure mandate. The full text of that ordinance (a true and correct copy of which is attached as Exhibit D) is as follows:

(a) The Safer Racine COVID-19 Pandemic Response Standards are adopted and the standards therein apply to business and public activities within the City of Racine. The Safer Racine COVID-19 Pandemic Response Standards shall be published on the City of Racine website and are incorporated into this section as if fully set forth herein.

(b) The common council grants the public health administrator authority to modify the Safer Racine COVID-19 Pandemic Response Standards as necessary to respond to changing COVID-19-related public health conditions. The public health administrator must base any modifications on then-current guidance from the World Health Organization, the Centers for Disease and Prevention, and the

Wisconsin Department of Health Services. The public health administrator shall report any such modifications to the common Council, in writing, within five days of the effective date of such modifications.

(c) No later than August 5, 2020, the public health administrator shall provide a full report to the common council regarding the state of the COVID-19 pandemic in the City of Racine. The common council shall take action to extend, modify, or terminate the application of the Safer Racine COVID-19 Pandemic Response Standards to the City of Racine upon receipt of the public health administrator's report hereunder.

Racine Ordinance 54-33 (“Safer Racine”). At the time the ordinance was enacted, the standards provided for schools to be closed under certain conditions. That mandate was eliminated in August and then re-imposed by the November 12 order, prompting this lawsuit.

12. In other words, the Safer Racine ordinance incorporates, at least in Respondents’ view, a document maintained by the Respondents online and modifiable by the Respondents at will. The Respondents apparently published modifications to the ordinance while this action was pending without notifying either the Petitioners or this Court.

13. True and correct copies of the three most recent versions of the document incorporated by Ordinance 54-33 are attached as Exhibit E (November 12), Exhibit F (November 20), and Exhibit G (November 25).

14. As of November 12, 2020—the date of the School Closure Order—the relevant part of that document read as follows at page 13:

K-12 Schools . . . Closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive). Applies to all students, faculty, staff, and administrative personnel. After January 15th, 2021 Phase 3 conditions apply.

→Schools may continue to facilitate distance learning or virtual learning.

→Schools may continue to be used for Essential Government Functions, emergency services, building maintenance, and food distribution.

(Emphasis removed.) The passage clearly implicitly references the text of the School Closure Order; in particular, the bullet points use identical language to that present in the order.

15. As of November 20—the date of the “modification” the Respondents contend is relevant here, the same part of that document read as follows at page 13:

K-12 Schools . . . Buildings closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive). Applies to all students, faculty, staff, and administrative personnel. After January 15th, 2021 Phase 3 conditions apply. **For more details, see Public Health Order issued on Nov.12, 2020.**

(Emphasis added and removed.) The new version thus made the incorporation of the School Closure Order explicit.

16. As of November 25—the date of this Court’s injunction—that same passage read as follows at page 13:

K-12 Schools . . . Buildings closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive). Applies to all students, faculty, staff, and administrative personnel. After January 15th, 2021, Phase 3 conditions apply.

(Emphasis removed.) Thus, as of the date of this Court’s order, the Respondents again “modified” the “standards” incorporated by their ordinance, this time *to simply remove any reference to the School Closure Order enjoined by this Court, while retaining the school closure mandate imposed by that order.*

17. Counsel for the Petitioners were not given notice of any of these changes during the briefing of the original action petition despite the fact, as discussed below, that the parties were *briefing the application of these very standards*.

18. In sum, the Respondents' apparent position is this: they may evade this Court's injunction by enacting a new closure mandate identical to the one this Court enjoined on the view that it is in some unexplained sense different. In two different letters sent the night before and the day of the Thanksgiving Holiday, counsel for Respondents failed to offer a coherent explanation of why the new order is different than the old one other than that it is not dated November 12. We can only speculate on why Racine believes it can flout this Court's injunction.

19. Counsel for Respondents does suggest that Racine is simply enforcing its ordinance and not an order of the public health administrator but that makes no sense. The ordinance simply incorporates whatever the public health administrator decides to put in the standards. If she lacked the authority to close schools

by her November 12 order modifying the standards, then she also lacked authority to do so on November 20 and November 25.

ARGUMENT

20. There are several fundamental legal problems with the Respondents' position that they may—despite this Court's unambiguous order—nevertheless close privately owned and operated schools to in-person instruction.

21. The first is waiver. The content of the Safer Racine standards was placed in direct issue before this Court with respect to the Petitioners' constitutional and statutory arguments. The Petitioners explicitly and repeatedly noted the incongruity between the Respondents' treatment of schools and its treatment of other institutions in its *Safer Racine* standards. See Memorandum at 26, 31, 34, *School Choice Wisconsin Action v. Bowersox*, No. 2020AP1911-OA (Nov. 19, 2020). Indeed, the Petitioners included a copy of the November 12 *Safer Racine* standards in the Appendix to their petition. See *id.* at 26 n.4. And,

as explained, those standards incorporated the School Closure Order.

22. In their response to this Court, the Respondents argued their actions were supported by a number of statutes including, but not limited to, Wis. Stat. § 252.03. It was incumbent on them to note any other relevant, independent sources of authority such as supposed independent power provided by Ordinance 54-33. This is so especially since, according to the Respondents, the supposedly relevant changes to the *Safer Racine* standards were made several days before the Respondents filed their response. They did not provide such notice.³

23. The Petitioners were fundamentally prejudiced by this omission. Had they received notice that these modifications had occurred and/or were material, at minimum they would have had the ability to move to file a reply brief or to amend their Petition.

³ The Respondents' passing references to the existence of the ordinance and other restrictions was not sufficient to put the Petitioners on notice that an independent grant of authority was claimed especially since those standards were already actively being briefed as part of the Petitioners' claim.

24. Most notably, perhaps, the constitutional claims of certain of the Petitioners to direct the education and upbringing of their children and/or to freely exercise their religion apply equally to any separate claimed authority. In fact, the Petitioners argued that the Respondents failed strict scrutiny in part *precisely* because of the discriminatory contents of the *Safer Racine* standards, and this Court noted (in its incorporated order in the Dane County cases) that “intru[sion on] the freedoms ordinarily retained by the people under our constitutional design” was material to a consideration of the equities. *James*, Order at 5.

25. Second, any supposed distinction between the now-enjoined Order and the *Safer Racine* standards is illusory. As noted, the online standards incorporated into the ordinance themselves *expressly* incorporated the School Closure Order.

26. Third, any supposed distinction between the now-enjoined Order and the *Safer Racine* standards based on the delegation of authority by the Racine Common Council is foreclosed—at least temporarily—by this Court’s November 25

ruling, which incorporated the reasoning of its September 10, 2020 order in the consolidated Dane County cases. There the Court concluded that school closings were in all likelihood a statewide function residing in the Department of Health Services rather than local health officers. If the Legislature has reserved that important duty to a state official, a local legislative body obviously cannot expand the powers of a local official to grant what the Legislature has denied.

27. The Petitioners made *this very point* in their Memorandum supporting their original action petition and motion for an injunction in this case:

Here, the Legislature clearly made a policy choice to expressly give the power to shut down schools to DHS and DHS alone. Given the distinction between DHS's express power to close schools and the lack of the grant of that power to local health officers, nothing else in the statute should be construed to grant the Respondents a power that the Legislature denied to them. **Local governments cannot supersede state law. . . . See, e.g., *Wisconsin Ass'n of Food Dealers v. City of Madison*, 97 Wis. 2d 426, 433, 293 N.W.2d 540 (1980) (“[O]rdinances may not “infringe the spirit of a state law or . . . general policy of the state.”) (citing *Fox v. Racine*, 225 Wis. 542, 545, 275 N.W. 513 (1937)).**

(Emphasis added.)

28. More generally, this Court has also made the same point before, perhaps most recently in *Wisconsin Carry, Inc. v. City of Madison*, 2017 WI 19, ¶¶21-23, 373 Wis. 2d 543, 892 N.W.2d 233:

It is true, and ever has been, that cities exercise only such authority as they receive from our constitution and statutes. . . . And if a statute may confer authority on a city, a statute may take it away. . . . One necessary corollary to this principle is that a city may not create authority *ex nihilo*, either for itself or its divisions. Were it otherwise, the ability of a constitution and legislature to control a city's quantum of authority would come to naught—upon the loss of some measure of authority, an enterprising city could simply declare it reinstated. But this is not part of a city's remit, and so there is no mechanism by which it may regain withdrawn authority but by legislative decree or constitutional amendment. . . . And if [a city] has no legislative authority with respect to [a] subject, it necessarily has nothing to delegate to its divisions.

29. In essence, by arguing that despite the Court's ruling the Racine legislative body may authorize the Respondents to do what the Court has said is likely reserved to DHS (and without even saying so in the ordinance that supposedly does this), the Respondents are telling this Court that it got its reasoning wrong

in its order—that DHS likely does *not* have exclusive authority to close schools. They can certainly make this argument as this litigation proceeds, but they cannot simply declare themselves to be correct and ignore this Court’s order.

30. Fourth, the Respondents’ argument fails even on its own terms. Ordinance 54-33 does not authorize the Respondents to close schools. What it says is that Respondent Bowersox may modify the *Safer Racine* standards “as necessary to respond to changing COVID-19-related public health conditions.” This “as necessary” language echoes the language present in Wis. Stat. § 252.03. In fact, the very same article that contains Ordinance 54-33 also contains the following provision:

The provisions for the control and supervision of communicable diseases established by Wis. Stats. ch. 252, and the rules and regulations adopted by the state department of health services pursuant thereto are hereby adopted by reference and made a part of this article as though fully set forth herein. Any future amendments, revisions or modifications of the sections incorporated herein are intended to be made a part of this article.

Racine Code of Ordinances § 54-27. Thus, 54-33 is clearly meant to be read *consistently* with § 252.03, as it must be, not in contravention of it.

31. This “as necessary” language in 54-33 cannot be read to authorize anything that the Respondents might desire, especially when read in context with 54-27 and § 252.03. With respect to the latter this Court already explained, in its order of September 10, 2020 in the Dane County cases (and thus incorporated by reference into its November 25, 2020 order in this case):

[W]hat is reasonable and necessary cannot be read to encompass anything and everything. Such a reading would render every other grant of power in the statute mere surplusage. And a reading that gives carte blanche authority to a local health officer to issue any dictate she wants, without limit, would call into question its compatibility with our constitutional structure. See *State ex rel. Adams v. Burdge*, 95 Wis. 390, 399-400, 70 N.W. 347 (1897).

James, Order at 4. “Whatever is necessary” cannot include authority this Court just concluded likely resides in DHS. Having lost on Wis. Stat. § 252.03, the Respondents now wish to issue an

identical restriction premised on identical language in an ordinance. That approach cannot survive this Court's reasoning in granting an injunction in this case.

32. Fifth, and self-evidently, a party may not simply issue new orders in order to evade a preliminary injunction. And if it tries to do so, this Court undoubtedly has the authority to address such efforts. *Cf.* Wis. Stat. § 808.07(2)(a) (“During the pendency of an appeal, a trial court or an appellate court may: . . . 2. [M]odify . . . an injunction; or 3. Make any order appropriate to preserve the existing state of affairs or the effectiveness of the judgment subsequently to be entered.”). The Respondents are improperly changing the state of affairs and rendering nugatory the ultimate judgment sought.

REQUEST FOR CLARIFICATION

33. For all of the foregoing reasons, the Petitioners respectfully request that this Court clarify that its November 25, 2020 injunction prohibits the Respondents from modifying the *Safer Racine* standards to close public and private schools to in-

person instruction and temporarily enjoins any such modifications already in existence, pending a decision in this case.

**REQUEST TO AMEND THE PETITION FOR AN
ORIGINAL ACTION**

34. The Petitioners believe that all relevant parties have been named in this action and that their initial pleadings are otherwise sufficient to permit this Court to issue an order allowing the Petitioners to reopen without threat of punishment.

35. But the position of the Respondents on this question remains opaque. The Respondents' actions, for example, raises unanswered questions about the involvement of the Racine Common Council.

36. Following the Respondents' response, and to the extent this Court finds it necessary, appropriate, or expedient, the Petitioners hereby request leave to file a short, amended Petition for an Original Action incorporating the previous petition by reference as needed and naming any additional parties necessary to effectuate this Court's clear order.

**REQUEST TO HOLD RESPONDENTS IN CONTEMPT OF
COURT AND FOR REMEDIAL SANCTIONS**

37. For all of the reasons discussed in the Petitioners' pleadings, time remains of the essence given the irreparable harms that are being and/or will imminently be suffered by the Petitioners.⁴

38. The Respondents' egregious conduct to date in failing to provide relevant information to the Court and parties and in evading the Court's injunction in a manner that provided the Petitioners with virtually no ability to protect their interests smacks of gamesmanship and bad faith.

39. The Respondents' failure to comply with this Court's November 25 order, such as by sending an official email to school administrators insinuating the threat of penalty for reopening, constitutes contempt of court under Wis. Stat. § 785.01(1)(b) ("disobedience, resistance or obstruction of the authority, process or order of a court").

⁴ The Respondents are no longer attempting to apply a closure rule to the villages of Elmwood Park and Wind Point. Therefore, Petitioner EverGreen Academy is permitted to reopen by the terms of the Respondents' "new" order.

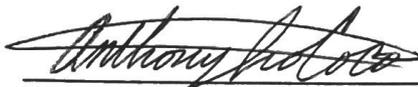
40. Because the failure to comply here is direct and deliberate the maximum monetary sanction is appropriate.

41. In particular, the Petitioners respectfully request:

- Payment of a sum of money sufficient to compensate each of the Petitioners for any injury suffered as a result of the contempt, to be itemized at a later date, *see* Wis. Stat. § 785.04(1)(a);
- A forfeiture of \$2,000 for each day the contempt of court continues, *see* Wis. Stat. § 785.04(1)(c);
- An order designed to ensure compliance with the Court's prior order, *see* Wis. Stat. § 785.04(1)(d);
- Attorneys fees and costs incurred in filing this contempt motion, *see Town of Seymour v. City of Eau Claire*, 112 Wis. 2d 313, 320, 332 N.W.2d 821(Ct. App. 1983); and
- Any other sanction the Court deems appropriate to terminate the contempt.

Dated this 30th day of November, 2020.

Respectfully Submitted,



RICHARD M. ESENBERG (WI BAR NO. 1005622)

ANTHONY LOCOCO (WI BAR NO. 1101773)

LUKE BERG (WI BAR NO. 1095644)

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Attorneys for Petitioners

CERTIFICATE OF SERVICE

A copy of this Motion is being served on all opposing parties
via electronic mail and first-class mail.

Dated: November 30, 2020



Anthony F. LoCoco

Anthony LoCoco

From: Anthony LoCoco
Sent: Sunday, November 29, 2020 12:09 PM
To: Anthony LoCoco
Subject: FW: Safer Racine Update Regarding School Building Closure

----- Forwarded message -----

From: Pearce, Cody <Cody.Pearce@cityofracine.org>
Date: Wed, Nov 25, 2020, 7:04 PM
Subject: Safer Racine Update Regarding School Building Closure
To: Pearce, Cody <Cody.Pearce@cityofracine.org>
Cc: Bowersox, Dottie-Kay <Dottie-Kay.Bowersox@cityofracine.org>, Letteney, Scott <Scott.Letteney@cityofracine.org>, Powell, Shannon <Shannon.Powell@cityofracine.org>

Sent on behalf of Dottie-Kay Bowersox, Public Health Administrator for the City of Racine:

Good Evening School Administrators:

This communication is to notify you of today's Wisconsin Supreme Court decision on the Public Health Order issued for the closing of school buildings within the jurisdiction of the City of Racine Public Health Department including the Villages of Wind Point and Elmwood Park.

The Supreme Court has enjoined the School Building Closure Order. This action will be held in abeyance pending this court's decision in three consolidated original action petitions relating to Dane County Emergency Order #9 which are scheduled for oral argument on December 08, 2020.

This determination **does not alter** the status of the City of Racine *Safer Racine* Ordinance which is applicable only for the City of Racine. Within this ordinance, school buildings will remain closed from November 27, 2020 through January 15, 2021.

Once again, I thank you for your dedication to your students and profession during these unprecedented times. If you have any questions we will be available starting next Monday, November 30, 2020. Stay Safe.

Dottie-Kay Bowersox, MSA

Public Health Administrator

Racine, Wisconsin

**Office of the
City Attorney****City of Racine, Wisconsin****Scott R. Letteney**
City Attorney**Nhu H. Arn**
Deputy City Attorney**Stacey Salvo**
Paralegal**Marisa L. Roubik**
Assistant City Attorney**Robin K. Zbikowski**
Assistant City Attorney**Karen J. Wirtz**
Executive Legal Assistant

November 25, 2020

Attorney Anthony LoCoco
330 East Kilbourn Avenue
Suite 725
Milwaukee, Wisconsin 53202-3141

Via Email—alococo@will-law.org

Re: School Choice Wisconsin, et al., v. Bowersox, et al., No. 2020AP1911-OA

Attorney LoCoco:-

I am in receipt of the Wisconsin Supreme Court's Order enjoining Administrator Bowersox's November 12, 2020, order closing school buildings.

As you are aware, and as I noted in the response I filed with the Court to your clients' Petition, Racine Ordinance section 54-33 includes a variety of measures approved by the City of Racine Common Council, including closures and capacity limits, in response to the COVID-19 public health crisis. Effective November 27, 2020, and continuing through January 15, 2021, that ordinance requires all school buildings within the City of Racine to be closed. The City of Racine intends to enforce such ordinance.

Sincerely,

Electronically signed by Scott R. Letteney

Scott R. Letteney
City Attorney

Cc: Attorney Richard M. Esenberg (Rick@will-law.org)
Attorney Tamara Packard (tpackard@pinesbach.com)
Attorney Diane Welsh (dwelsh@pinesbach.com)
Attorney Jennifer Williams (jennifer.williams@cityofracine.org)

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City Attorney****City of Racine, Wisconsin****Scott R. Letteney**
City Attorney**Nhu H. Arn**
Deputy City Attorney**Stacey Salvo**
Paralegal**Marisa L. Roubik**
Assistant City Attorney**Robin K. Zbikowski**
Assistant City Attorney**Karen J. Wirtz**
Executive Legal Assistant

November 26, 2020

Attorney Anthony LoCoco
330 East Kilbourn Avenue
Suite 725
Milwaukee, Wisconsin 53202-3141

Via Email—alococo@will-law.org

Re: Racine Ordinance 54-33

Attorney LoCoco:-

In clarification of my correspondence yesterday, the City of Racine enforces the entirety of its code of ordinances. As described in more detail, below, Racine Ordinance section 54-33 establishes standards for activities in the City of Racine in response to the COVID-19 public health crisis.

As you know, municipal ordinance violations in Wisconsin are punishable by forfeiture. *If* any person or entity violates an ordinance, and *if* a citation is issued to such person or entity, such person or entity could decide to challenge the citation in municipal court.

The actions of the City of Racine to enforce its ordinances would not violate the order of the Wisconsin Supreme Court. The Court's Order was very specific. The Court ordered that the "Racine Public Health Department School Building Closure Order dated November 12, 2020, scheduled to take effect at 12:01 AM, November 27, 2020, and to remain in effect until January 15, 2021, at 11:59 PM, is temporarily enjoined." No one intends, or will undertake, to disobey that order.

On June 22, 2020, the City of Racine Common Council enacted Racine Ordinance section 54-33, the "Safer Racine" ordinance, pursuant to the City's constitutional and statutory Home Rule authority. By its specific terms, Safer Racine sets "Standards to Reopen amid the COVID-19 Pandemic." Ordinance 54-33 applies to residents, visitors, activities, and real property City-wide.

Safer Racine establishes variety of capacity and interaction limits, including the closing of certain facilities. Safer Racine applies, not only to schools, but to such places and activities as long term care facilities, commercial offices, government offices, bars and restaurants,

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recreational activities, gyms, manufacturing activities, among others. By its terms, Safer Racine allows modifications in specific standards to be made in response to the changing nature of the COVID-19 pandemic.

Of course, Safer Racine, being an ordinance of the City of Racine, only applies within the geographic limits of the City. It does not apply, as Administrator Bowersox's November 12, 2020, order hoped to do, to the Villages of Elmwood Park and Wind Point as well.

By its original terms, Safer Racine had a requirement that school buildings be closed as of its June 22, 2020, effective date. The Safer Racine requirements as to schools were modified on August 5, 2020, to allow buildings to be reopened, with recommendations for actions to be taken within such buildings. To my knowledge, all schools have complied with the ordinance.

COVID-19 rates are increasing at an alarming rate. The period commencing the day after Thanksgiving, and for the six weeks or so to follow, projects to be a time of considerable growth in COVID-19 rates. Therefore, the Safer Racine standards have been modified, as published on November 20, 2020, and effective November 27, 2020. Capacity limits, activity limits, and closure requirements are changing effective that date for a number of business, buildings, and activities, not just school buildings.

Among such modifications, as relates to schools, the ordinance calls for school buildings to be "closed beginning November 27th, 2020 through January 15th, 2021 for all students, faculty, staff, and administrative personnel." After January 15th, 2021, the Safer Racine standards existing before November 27, 2020 will return.

This is not about schools alone. I felt, however, given the recent litigation, that I should remind you about Racine Ordinance section 54-33. The Common Council of Racine must take, and has been taking, a comprehensive, City-wide approach. Of course, it is our hope that your clients will continue to comply with this ordinance as with all ordinances.

Sincerely,

Electronically signed by Scott R. Letteney

Scott R. Letteney
City Attorney

Cc: Attorney Richard M. Esenberg (Rick@will-law.org)
Attorney Tamara Packard (tpackard@pinesbach.com)
Attorney Diane Welsh (dwelsh@pinesbach.com)
Attorney Jennifer Williams (jennifer.williams@cityofracine.org)

Sec. 54-33. - Safer Racine.

- (a) The Safer Racine COVID-19 Pandemic Response Standards are adopted and the standards therein apply to business and public activities within the City of Racine. The Safer Racine COVID-19 Pandemic Response Standards shall be published on the City of Racine website and are incorporated into this section as if fully set forth herein.
- (b) The common council grants the public health administrator authority to modify the Safer Racine COVID-19 Pandemic Response Standards as necessary to respond to changing COVID-19-related public health conditions. The public health administrator must base any modifications on then-current guidance from the World Health Organization, the Centers for Disease and Prevention, and the Wisconsin Department of Health Services. The public health administrator shall report any such modifications to the common Council, in writing, within five days of the effective date of such modifications.
- (c) No later than August 5, 2020, the public health administrator shall provide a full report to the common council regarding the state of the COVID-19 pandemic in the City of Racine. The common council shall take action to extend, modify, or terminate the application of the Safer Racine COVID-19 Pandemic Response Standards to the City of Racine upon receipt of the public health administrator's report hereunder.

(Ord. No. 0004-20, pt. 4, 6-23-20)

Standards to Reopen amid the COVID-19 Pandemic

Safer Racine



Produced by the City of Racine
Department of Public Health
June 22, 2020 (Revised November 12, 2020)

A document produced for the City of Racine



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SAFER RACINE PURPOSE

Without effective treatment or a widely distributed vaccine, the COVID-19 pandemic is likely to continue in the coming months to years. Without duly considered and well-crafted mitigation strategies, the significant health and economic consequences we are currently experiencing are unlikely to disappear. Thus, the goals of the strategy presented in this document are to:

1. Reduce the number of people who are exposed to and subsequently contract COVID-19
2. Reduce the number of people who are hospitalized due to COVID-19

Non-pharmaceutical community strategies slow the spread of COVID-19. Contact tracing, isolation, quarantine and, most notably, strict social or physical distancing resulting from public health orders. However, these prevention strategies have come at a significant cost to the local economy as well as separating us from family, friends, neighbors and colleagues.

While we are all anxious to reopen businesses and resume daily activities, reopening too quickly or without tools in place to slow the spread of the virus could threaten the progress made to date, resulting in greater health and economic consequences. The strategies presented in this document are designed to aid city officials and all who live, learn, work, pray, and play in the City of Racine in reopening businesses and resuming community-level activities incrementally, as well as considering when and what mitigation strategies may be needed if conditions worsen. This document is not meant to replace state, federal, or international guidance. Rather, it complements and incorporates recommendations, guidance criteria and core responsibilities contained within them.

While the reopening strategy presented in this document appears linear, as a function of chronological time, it is difficult to predict the behavior of the virus that causes COVID-19. As restrictions are loosened and more testing occurs there may be an increase (peak) in the number of confirmed cases (Figure 1). These cases may rise and fall in waves. Depending on the rate and frequency at which this occurs, policies enacted may need to follow a similar pattern, e.g. returning to more restrictive levels to ensure that achievements attained are not lost, as they reflect a loss in both life and livelihood for our citizens. This document will be reviewed at regular intervals. Preventing a resurgence of COVID-19 also ensures our health care system, public health agency and emergency response services have the ability to react without exceeding their capacity to do so. Safer Racine was developed with this in mind.

Adequate and equitable access to health care is a basic human right. The COVID-19 pandemic highlights the fact that some segments of the population are being disproportionately impacted. While this trial may bring us together against a common enemy, we must not lose sight of our obligations to address this disparity in less trying circumstances. We are one community and because of our diversity, are better and stronger together.

Reopening Strategy for Pandemics

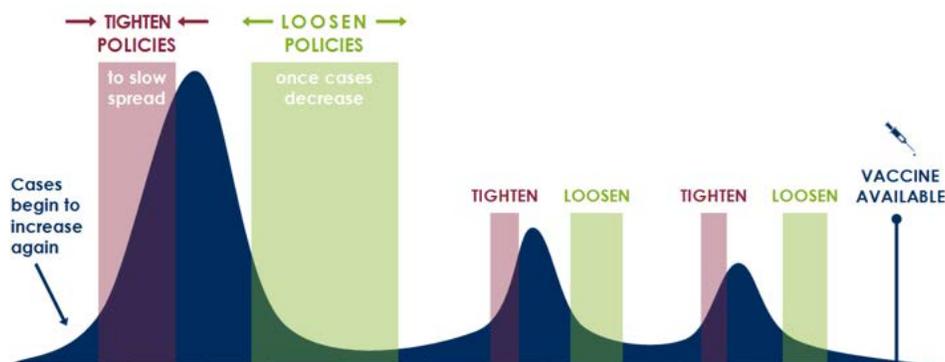


Figure 1. Evolution of reopening strategies as pandemic progresses (Public Health Madison & Dane County, 2020).

RESPONSIBLE ENTITIES

PUBLIC HEALTH

Public health professionals have the responsibility of tracking the virus and balancing a community response.

- ✓ Receive positive test results and conduct contact tracing
- ✓ Ensure quarantine and isolation
- ✓ Identify and implement population-level mitigation strategies and provide guidance for the reopening of the community, aligning with state and federal plans
- ✓ Provide technical assistance to businesses and individuals to implement best practices and contain outbreaks
- ✓ Report progress and local data
- ✓ Identify inequities and manage proactive response to managing spread of disease
- ✓ Facilitate community testing and future vaccination opportunities

HEALTH CARE SYSTEMS

Health care systems diagnose and provide supportive treatment.

- ✓ Identify positive COVID-19 cases through testing; minimally testing symptomatic individuals and contacts of positive cases
- ✓ Collaborate with public health and local businesses to test other emerging populations
- ✓ Develop plans and increase overall surge capacity
- ✓ Utilize infection control procedures to screen and test health care personnel for COVID-19 and mitigate its spread

EMERGENCY RESPONDERS

Emergency responders provide a critical buffer between health care systems, businesses, and community members.

- ✓ Communicate, educate, and potentially enforce public health emergency orders
- ✓ Engage the public by responding to emergency calls
- ✓ Ensure the safety of the public during socially and economically challenging times

BUSINESS COMMUNITY

The business community plays a critical role as the driver of our economy.

- ✓ Protect the health and safety of employees and customers
- ✓ Develop flexible policies to ensure employees can work from home when necessary or stay home when ill
- ✓ Monitor employees for symptoms and work with local public health when an employee is diagnosed with COVID-19 or is a known contact
- ✓ Implement CDC recommendations for safe business practices, e.g. frequently disinfecting surfaces, maintaining 6 feet physical distancing, hand washing, and other prevention measures
- ✓ Communicate to management, employees, and customers the importance of following prevention measures in order to build consumer confidence

COMMUNITY MEMBERS

Everyone shares the burden of keeping our community safe.

- ✓ Practice good hygiene, including washing hands with soap and water for at least 20 seconds and covering coughs and sneezes with a tissue or into an elbow
- ✓ Stay home when ill
- ✓ Call primary care provider for testing, if ill or exposed to someone who has COVID-19
- ✓ Clean high-touch objects like doorknobs, remotes, cell phones, and light switches frequently
- ✓ Follow public health recommendations and population-level prevention strategies, such as maintaining physical distancing and wearing cloth face coverings

SAFER RACINE METRICS

In order to reopen, four types of data need to be examined:

1. **Epidemiology:** Is there a sustained decrease in the number of positive tests and/or cases?
2. **Health Care System:** Is the health care system able to provide consistent levels of diagnostic testing and maintain surge capacity?
3. **Public Health:** Are infections contained, e.g. is community spread being controlled?
4. **Resources:** Is the PPE supply chain robust enough to meet the needs of the healthcare system and public health?

EPIDEMIOLOGY

The number of cases of COVID-19 within the community must be low enough that the health care system and public health can swiftly respond to limit the spread of disease within the community. This is a critical threshold for reopening. This data aligns with the progression of the epidemic towards an overall lowering of the number of confirmed cases per 100,000 residents.

Where we are today: There have been over 1,700 cases of COVID-19 in the City of Racine since March 18, 2020. The number of positive tests, as a proportion of daily total tests performed, ranges from 2 - 41%. While the daily percentage of positive tests has decreased significantly since early May, it has continued to fluctuate since mid-June and has risen in recent weeks. The 5-day rolling average, calculated since mid-May 2020, ranges from 2 - 31%. The case rate (a measure to compare the burden of disease across populations of different sizes) as of 7/22/2020 in Racine County was 240 new cases per 100,000 residents over the last two weeks. For the City of Racine, the case rate was 259 cases per 100,000 residents in the last two weeks. Both of these rates have risen sharply in recent weeks.

HEALTH CARE SYSTEM

A sustained level of diagnostic testing is required in order to identify active cases of COVID-19 infection within the community, which leads to contact tracing and prevention of further disease transmission. Alongside testing to monitor the course of the epidemic, it is vital that health care systems are equipped to manage patient care in the context of a surge caused by COVID-19. Identifying if hospitals are operating outside of crisis care, one of our metrics, is relevant to ensuring health care capacity. Robust testing of health care workers, to ensure a sustained workforce is also vitally important for maintaining capacity.

Where we are today: Hospital capacity and testing of health care workers are strengths in City of Racine. Health care systems are currently prepared to implement crisis care and have adapted current standards of care to meet present needs. At this time, their capacity to provide care has not been outpaced. However, we remain concerned that if the current rate of infections continues, or increases, the hospital systems surge capacity to manage positive cases and effectively treat those who need hospitalization will be exceeded. Screening of health care workers for new cases will need to be continued to ensure robust staffing is available to respond to a surge in cases. Consistent diagnostic testing services are available.

PUBLIC HEALTH

The third aspect of disease containment is the ability to identify probable cases and isolate individuals with positive diagnoses in order to prevent community spread. Through rapid contact tracing, public health can identify and notify contacts who have been exposed. Positive cases and contacts are isolated or quarantined and receive education for the duration of their infectious period which reduces transmission. Working closely with long-term care settings to implement protective measures and policies will slow the spread of COVID-19 in vulnerable populations.

Where we are today: Contact tracing is the most effective but challenging means to reducing the spread of the disease. The vast majority of individuals who have a positive diagnosis are contacted by public health personnel within 48 hours of their positive test results being reported; isolation and quarantine facilitated. Probable cases are also identified. However, challenges exist as a result of limited resources and unequal impact of COVID-19 on communities of color due to severe socio-economic disparities. The Public Health department has personnel limitations, operating at a capacity much less than industry

standards, which creates significant challenges in meeting the increased needs associated with contact tracing, education, awareness, and enforcement activities. Long-term care settings have implemented protective measures and policies in consultation with public health. An expansion of community test sites will provide additional information on the prevalence of COVID-19 within the community.

RESOURCES

The fourth aspect of disease containment is the availability of personal protective equipment (PPE) necessary to protect the health care, emergency responder and general workforce in the context of patient encounters. In order to maintain a robust workforce there must be an adequate supply of surgical masks, N95 respirators, gowns, gloves, hand sanitizer and disinfectant products to control the spread of COVID-19.

Where we are today: Although there has been some relief with respect to the procurement of PPE and disinfectants, the supply is not yet sufficient to meet the needs of the general public and all partner agencies.

SAFER RACINE METRIC STATUS

Active monitoring of real-time data-based metrics is critical. If metrics are not being met, mitigation strategies may be altered at the local level to address an identified hotspot. These metrics are reviewed regularly and will continue to be monitored by local officials. The data displayed below are only valid at the time of publication, but updates will be posted on [Racinecoronavirus.org](https://www.racinecoronavirus.org).

	Category	Measure	Threshold Metrics	Status
Epidemiology	Cases	Low incidence (%) of positive tests over last 14 days.	Green: ≤10% of tests positive Red: >10% of tests positive	
	Cases	Declining 5-day rolling average over last 14 days.	Green: Decline in 5-day average Red: No change / increase in 5-day average	
Health Care	Hospital Capacity	Treat all patients without crisis standards of care.	Green: Hospital affirms that they can treat all patients without crisis standards of care Red: Hospital affirms that they cannot treat all patients without crisis standards of care	
	Diagnostic Testing Capacity	Stable or decreasing numbers of infected health care workers over last 14 days.	Green: Testing available. No significant increase in health care worker infections over last 14 days Red: Testing insufficient or unavailable. Significant increase in health care worker infections over last 14 days	
Public Health	Contact Tracing	Majority of positive cases reported and contacted quickly (48 hrs.) to facilitate isolation and quarantine in last 14 days.	Green: ≥85% of all new cases Red: <85% of all new cases	
	Community Spread	Long-term care facilities are implementing protective measures and policies for handling COVID-19 cases.	Green: All facilities have implemented protective measures and policies for handling COVID-19 cases (staff or clients) Red: Not all facilities have implemented protective measures and policies for handling COVID-19 cases (staff or clients)	

	Surveillance	Stable or decreasing number of probable cases in last 14 days.	Green: No significant increase Red: Significant increase	
Resources	Personal Protective Equipment (PPE)	Availability of supplies to local jurisdictions and health care systems.	Green: Supply chain sufficient to meet needs Red: Needs not being met	

WHY A CRITERIA-BASED APPROACH TO REOPENING IS IMPORTANT

The science surrounding the virus responsible for COVID-19 is evolving. Research has shown that the aerosolized droplets generated by coughing and sneezing from a person with COVID-19 are highly effective routes of disease transmission. Emerging research also suggests that droplets generated by vocalization (such as loud speaking or singing) in pre-symptomatic and asymptomatic carriers may be an additional mode of disease transmission. Once generated, viral particles may be maintained in the air for a period of up to 3 hours and on surfaces, such as cardboard, plastic and metal for several hours (e.g. paper) and up to 7 days (e.g. metal surfaces).

It is this science that serves as the basis of the City of Racine Department of Public Health’s approach to reopening. Crowded restaurants, open work spaces, contact sports, indoor facilities where physical distancing is a challenge, and activities with deep breathing (such as singing) are inherently more prone to facilitate the transmission of COVID-19, particularly when an infected person does not have symptoms. Recent data has also identified communities of color as being disproportionately impacted by COVID-19. A rush to reopen risks furthering inequities if people are placed in unsafe conditions.

Supporting a careful, thoughtful approach to reopening will minimize exposure risk to the greatest extent possible while supporting the economic interests of the community. Reopening of those businesses and reintroduction of those activities must be approached in a manner that allows local officials to ensure that limited public health resources are still able to identify and contain the increase in cases that are likely to result from a greater number of people being exposed during reopening activities.

If a significant rise in cases, hospitalizations, and deaths result from reopening activities, a distinct possibility exists that more restrictive policies will need to be maintained, without linear progression. That decision, when/if necessary, will be made using the best available data and evolving science, with the best interest of the community’s health in mind, while understanding the economic and emotional impact. Not taking these actions will result in a cascade of events that will plunge the City of Racine into greater economic and social chaos than experienced to date; businesses will collapse without a stable workforce and steady stream of confident and financially capable patrons. Loss of family, friends, neighbors, and colleagues will tear at the very fabric of our multicultural community, extinguishing lives not lived to their fullest, quelling the exchange of ideas and inhibiting revival of this vibrant community.

PUBLIC HEALTH REQUIREMENTS

All institutions and/or businesses must follow the identified materials below for compliance with City of Racine Ordinances. The reopening strategy is not meant to be exhaustive and was written with the understanding that considerations may need to be given to unique, extenuating circumstances beyond a business or other public/private entity's control. These standards were based on, but modified from the Badger Bounce Back plan and Wisconsin Economic Development Corporation (WEDC) Reopen Guidelines for COVID-19. **Where there are conflicting specifications, the most restrictive or protective policy applies.** Community members must adhere to public health orders and restrictions implemented by businesses and institutions for the purposes of complying with city ordinance. Community members are strongly encouraged to follow the guidance and recommendations under item #2 within their own homes and when caring for their family, friends, or other members of the community.

1. All institutions and businesses are required to engage in the following:
 - a. Written and implemented hygiene policy and procedure that includes:
 - i. Ensuring employees who have a fever of $\geq 100.4^{\circ}\text{F}$ or other symptoms of COVID-19 are not allowed to work.
 - ii. Ensuring employees wash their hands for 20 seconds using soap and water as frequently as possible or use hand sanitizer with at least 70% alcohol content.
 - iii. A posted description of proper cough and sneeze etiquette.
 - b. Written and implemented cleaning policy and procedure that includes:
 - i. Cleaning and disinfecting frequently touched surfaces multiple times a day.
 - ii. Frequently wiping down any shared equipment, such as work spaces, credit card machines, lunch room items, carts, baskets, etc.
 - iii. Cleaning of common areas and equipment between users or at shift changes.
 - iv. Protocols to deep clean and disinfect in the event of a positive COVID-19 case.
 - c. Written and implemented protective measure policy and procedure that includes:
 - i. Ensuring people are at least 6 feet from others.
 - ii. Ensuring employees are provided with, and wear, disposable face masks or cloth face coverings when unable to maintain at least 6 feet from others.
2. Follow Centers for Disease Control and Prevention (CDC) guidance and recommendations relating to disease prevention measures, including the use of face masks or cloth face covers, social distancing, and proper cleaning and sanitation. Resources are available here:
 - a. [Hygiene and sanitation](#)
 - b. [Respiratory etiquette and prevention measures](#)
 - c. [Personal care and coping](#)
 - d. [Work place protections, as described for specific industries](#)
3. Businesses operating multiple services must comply with the individual criteria established for each unique service (i.e. *bar or restaurant components*). Reopening guidelines may be re-evaluated with respect to the emergency public health order.

Wisconsin Economic Development Corporation (WEDC) Reopen Guidelines

- i. General Guidance ([English](#))([Spanish](#))
- ii. Agriculture ([English](#))([Spanish](#))
- iii. Childcare Centers ([Dept. of Children and Families COVID-19 for Providers](#))
- iv. Construction ([English](#))([Spanish](#))
- v. Entertainment & Amusement ([English](#))([Spanish](#))
- vi. Gyms & Fitness Centers ([English](#))([Spanish](#))
- vii. Personal Services ([English](#))([Spanish](#))
- viii. Hospitality & Lodging ([English](#))([Spanish](#))
- ix. Manufacturing ([English](#))([Spanish](#))
- x. Outdoor Gatherings ([English](#))([Spanish](#))
- xi. Outdoor Recreation ([English](#))([Spanish](#))
- xii. Professional Services ([English](#))([Spanish](#))
- xiii. Public Facilities ([English](#))([Spanish](#))
- xiv. Restaurants ([English](#))([Spanish](#))
- xv. Retail ([English](#))([Spanish](#))
- xvi. Transportation ([English](#))([Spanish](#))
- xvii. Warehouse/Wholesale Trade ([English](#))([Spanish](#))

Note: Hair & Nail Salons have been renamed and now fall under Personal Services.

- 4. Businesses must ensure that they remain in compliance with all applicable state statutes, local licensing and/or permit requirements. The provided reopening strategies are not to meant to be construed as superseding state statutes, local licensing and/or permit requirements.
- 5. Mass gatherings, for the purposes of enforcing the Safer Racine Strategy and as identified by a double asterisk (**) following business descriptions, are restricted as follows:
 - a. Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained.

ENFORCEMENT

As we progress through this pandemic, questions on the implementation of this strategy and how it affects specific organizations can be directed to the City of Racine Department of Public Health at 262-636-9201. Enforcement concerns and complaints can also be forwarded through City of Racine Crime Stoppers by telephone (1-888-636-9330), text message [RACS to 274637(crimes)] or website (www.racine.crimestoppersweb.com).

This order is enforceable by the City of Racine Police Department and City of Racine Department of Public Health; violations or obstructions of this order are punishable under City of Racine Code of Ordinances.

SAFER RACINE STRATEGY

Public Health requirements for all institutions and businesses:

1. **Written and implemented hygiene policy and procedure that includes:**
 - a. Ensuring employees who have a fever of $\geq 100.4^{\circ}\text{F}$ or other symptoms of COVID-19 are not allowed to work.
 - b. Ensuring employees wash their hands for 20 seconds using soap and water as frequently as possible or use hand sanitizer with at least 70% alcohol content.
 - c. A posted description of proper cough and sneeze etiquette.
2. **Written and implemented cleaning policy and procedure that includes:**
 - a. Cleaning and disinfecting frequently touched surfaces multiple times a day.
 - b. Frequently wiping down any shared equipment, such as work spaces, credit card machines, lunch room items, carts, baskets, etc.
 - c. Cleaning of common areas and equipment between users or at shift changes.
 - d. Protocols to deep clean and disinfect in the event of a positive COVID-19 case.
3. **Written and implemented protective measure policy and procedure that includes:**
 - a. Ensuring people are at least 6 feet from others.
 - b. Ensuring employees are provided with, and wear, disposable face masks or cloth face coverings when unable to maintain at least 6 feet from others.

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 12 TH)
<i>Long-Term Care Facilities</i>				
Long-Term Care Facilities	→ Follow public health requirements & WEDC reopening guidelines (General) → No outside visitors → No group activities or communal dining → Visitors for compassionate care	→ Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines	→ Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines	→ Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 5 TH)
<i>Public and Private Schools (K-12), Childcare Centers, Summer Programs, & Institutions of Higher Education</i>				
K-12 Schools	→ Closed	→ Closed	→ Distance or virtual learning strongly recommended; in-person instruction permitted following review of reopening plan with the City of Racine Public Health Department → Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit , Interim COVID-19 Transportation Guidance , Interim COVID-19 Cafeterias and Food Service Guidance , COVID-19 Information for School Health Services (WI DPI) , and COVID-19: Schools and Child Care (WI DHS)	→ Closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive) . Applies to all students, faculty, staff, and administrative personnel. After January 15 th , 2021 Phase 3 conditions apply. → Schools may continue to facilitate distance learning or virtual learning. → Schools may continue to be used for Essential Government Functions, emergency services, building maintenance, and food distribution. → Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit , Interim COVID-19 Transportation Guidance , Interim COVID-19 Cafeterias and Food Service Guidance , COVID-19 Information for School Health Services (WI DPI) , and COVID-19: Schools and Child Care (WI DHS)
Post-Secondary Education Institutions	→ Open for purposes of facilitating distance learning, performing critical research, or performing essential functions as determined by the institution	→ Open for purposes of facilitating distance learning, performing critical research, or performing essential functions as determined by the institution	→ Open, following CDC guidelines	→ Open, following CDC guidelines
Childcare Centers, Day Camps & Summer Programs* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, following WEDC reopening & Dept. of Children & Families guidelines → No interaction between groups/classrooms	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 5 TH)
<i>Businesses, Workplaces, and Faith & Spiritual Communities (Table 1)</i>				
Commercial Offices* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)
Government Offices	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines(General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines(General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines(General , Professional Services , Public Facilities) → No public access
Restaurants, Bars, & Food Trucks** <i>** for venues with indoor or outdoor gathering spaces, refer to Indoor & Outdoor Mass Gatherings in Private venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed
Retail Establishments	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22ND)	SAFER RACINE PHASE 2 (STARTS JULY 9TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 5TH)
<i>Businesses, Workplaces, & Faith & Spiritual Communities (Table 2)</i>				
Indoor Recreational Facilities* ,** (such as gyms, fitness facilities, martial arts, bowling alleys, pool halls, funplexes, miniature golf, skating/roller rinks, dance studios, yoga studios, & gymnastics clubs) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 25% indoor capacity or 10 individuals, whichever is greater, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)
Personal Care Establishments (such as salons, tattoo parlors, tanning, massage, & spas)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)
Lodging (such as hotels, motels, short-term rentals, campgrounds)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)
Cleaning Services (residential & commercial cleaners & car washes)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)
Home Remodeling & Construction (interior & exterior)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 5 TH)
Businesses, Workplaces, and Faith & Spiritual Communities (Table 3)				
Faith-based Services, Religious Entities, & Places of Worship^{*, **} <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, based on square footage requirements (see guidance above , See #4), if social distancing of 6ft can be maintained → Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities)	→ Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities)	→ Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities)	→ Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities)
Manufacturing, Wholesale Trade, and Warehousing[*] <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)
Agriculture, Aquaculture, and Community Gardens	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)
Transportation	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)

BUSINESS DESCRIPTIONS	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 5 TH)
Recreational Activities (Table 1)				
Low-risk Recreational Activities (such as walking, bike riding, tennis, disc golf, pickle ball, dog parks & skateboarding)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)
High-risk Recreational Activities (such as football, basketball, soccer, softball, baseball, volleyball, roller derby, wrestling, cheerleading, pom squad, swimming, and diving)	→ Closed	→ Closed	→ Closed	→ Closed → Additional high-risk activities include: wrestling, cheerleading, pom squad, swimming, and diving
Outdoor Playgrounds & Skateboard Parks	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)
Golf Courses, Outdoor Recreational Rentals, Yacht Clubs, & Country Clubs[*], ^{**} <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)
Licensed Swimming Pools & Splash Pads[*] <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements, DATCP reopening guidance (Pools and Water Attractions), & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Limited to 10 people, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 25% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 50% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 50% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed

BUSINESS DESCRIPTIONS	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 5 TH)
Recreational Activities (Table 2)				
Indoor Places of Arts & Culture*,** (such as movie & other theaters, social clubs, and museums) <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, based on square footage of facility (see guidance above , See #4), if social distancing of 6ft can be maintained → Follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail)	→ Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail)	→ Open, up to 75% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail)	→ Open, up to 75% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail)
Outdoor Places of Amusement & Activity* (such as zoos & farmer markets) <i>*for bar or restaurant components, refer to Restaurant, Bars, * Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation , Entertainment & Amusement , Restaurants , Retail) → Up to 500 people on premises, if social distancing of 6ft can be maintained; Not to exceed 1,000 people per day. → Up to 25 people per event for special events, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation , Entertainment & Amusement , Restaurants , Retail) → Up to 500 people on premises, if social distancing of 6ft can be maintained → For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation , Entertainment & Amusement , Restaurants , Retail) → Up to 500 people on premises, if social distancing of 6ft can be maintained → For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation , Entertainment & Amusement , Restaurants , Retail) → Up to 500 people on premises, if social distancing of 6ft can be maintained → For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained
Public Beaches & Parks* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation) → Parking lots & restrooms remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation) → Parking lots & restrooms are open	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation) → Parking lots & restrooms are open	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation) → Parking lots & restrooms are open

Business Descriptions	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOVEMBER 5 TH)
Mass or Social Gatherings				
Indoor & Outdoor Mass Gatherings in Public Venues* (Events that require city approval or permits) <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i>	→ Closed	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained
Indoor & Outdoor Mass Gatherings in Private Venues* (such as weddings, concerts, banquets, funerals, conferences & festivals) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services) → Up to 25 people on premises, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained
Auction, Rummage, & Estate Sales* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Gatherings , Professional Services)

Standards to Reopen amid the COVID-19 Pandemic

Safer Racine



Produced by the City of Racine
Department of Public Health

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A document produced for the City of Racine



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SAFER RACINE PURPOSE

Without effective treatment or a widely distributed vaccine, the COVID-19 pandemic is likely to continue in the coming months to years. Without duly considered and well-crafted mitigation strategies, the significant health and economic consequences we are currently experiencing are unlikely to disappear. Thus, the goals of the strategy presented in this document are to:

1. Reduce the number of people who are exposed to and subsequently contract COVID-19
2. Reduce the number of people who are hospitalized due to COVID-19

Non-pharmaceutical community strategies slow the spread of COVID-19. Contact tracing, isolation, quarantine and, most notably, strict social or physical distancing resulting from public health orders. However, these prevention strategies have come at a significant cost to the local economy as well as separating us from family, friends, neighbors and colleagues.

While we are all anxious to reopen businesses and resume daily activities, reopening too quickly or without tools in place to slow the spread of the virus could threaten the progress made to date, resulting in greater health and economic consequences. The strategies presented in this document are designed to aid city officials and all who live, learn, work, pray, and play in the City of Racine in reopening businesses and resuming community-level activities incrementally, as well as considering when and what mitigation strategies may be needed if conditions worsen. This document is not meant to replace state, federal, or international guidance. Rather, it complements and incorporates recommendations, guidance criteria and core responsibilities contained within them.

While the reopening strategy presented in this document appears linear, as a function of chronological time, it is difficult to predict the behavior of the virus that causes COVID-19. As restrictions are loosened and more testing occurs there may be an increase (peak) in the number of confirmed cases (Figure 1). These cases may rise and fall in waves. Depending on the rate and frequency at which this occurs, policies enacted may need to follow a similar pattern, e.g. returning to more restrictive levels to ensure that achievements attained are not lost, as they reflect a loss in both life and livelihood for our citizens. This document will be reviewed at regular intervals. Preventing a resurgence of COVID-19 also ensures our health care system, public health agency and emergency response services have the ability to react without exceeding their capacity to do so. Safer Racine was developed with this in mind.

Adequate and equitable access to health care is a basic human right. The COVID-19 pandemic highlights the fact that some segments of the population are being disproportionately impacted. While this trial may bring us together against a common enemy, we must not lose sight of our obligations to address this disparity in less trying circumstances. We are one community and because of our diversity, are better and stronger together.

Reopening Strategy for Pandemics



Figure 1. Evolution of reopening strategies as pandemic progresses (Public Health Madison & Dane County, 2020).

RESPONSIBLE ENTITIES

PUBLIC HEALTH

Public health professionals have the responsibility of tracking the virus and balancing a community response.

- ✓ Receive positive test results and conduct contact tracing
- ✓ Ensure quarantine and isolation
- ✓ Identify and implement population-level mitigation strategies and provide guidance for the reopening of the community, aligning with state and federal plans
- ✓ Provide technical assistance to businesses and individuals to implement best practices and contain outbreaks
- ✓ Report progress and local data
- ✓ Identify inequities and manage proactive response to managing spread of disease
- ✓ Facilitate community testing and future vaccination opportunities

HEALTH CARE SYSTEMS

Health care systems diagnose and provide supportive treatment.

- ✓ Identify positive COVID-19 cases through testing; minimally testing symptomatic individuals and contacts of positive cases
- ✓ Collaborate with public health and local businesses to test other emerging populations
- ✓ Develop plans and increase overall surge capacity
- ✓ Utilize infection control procedures to screen and test health care personnel for COVID-19 and mitigate its spread

EMERGENCY RESPONDERS

Emergency responders provide a critical buffer between health care systems, businesses, and community members.

- ✓ Communicate, educate, and potentially enforce public health emergency orders
- ✓ Engage the public by responding to emergency calls
- ✓ Ensure the safety of the public during socially and economically challenging times

BUSINESS COMMUNITY

The business community plays a critical role as the driver of our economy.

- ✓ Protect the health and safety of employees and customers
- ✓ Develop flexible policies to ensure employees can work from home when necessary or stay home when ill
- ✓ Monitor employees for symptoms and work with local public health when an employee is diagnosed with COVID-19 or is a known contact
- ✓ Implement CDC recommendations for safe business practices, e.g. frequently disinfecting surfaces, maintaining 6 feet physical distancing, hand washing, and other prevention measures
- ✓ Communicate to management, employees, and customers the importance of following prevention measures in order to build consumer confidence

COMMUNITY MEMBERS

Everyone shares the burden of keeping our community safe.

- ✓ Practice good hygiene, including washing hands with soap and water for at least 20 seconds and covering coughs and sneezes with a tissue or into an elbow
- ✓ Stay home when ill
- ✓ Call primary care provider for testing, if ill or exposed to someone who has COVID-19
- ✓ Clean high-touch objects like doorknobs, remotes, cell phones, and light switches frequently
- ✓ Follow public health recommendations and population-level prevention strategies, such as maintaining physical distancing and wearing cloth face coverings

SAFER RACINE METRICS

In order to reopen, four types of data need to be examined:

1. **Epidemiology:** Is there a sustained decrease in the number of positive tests and/or cases?
2. **Health Care System:** Is the health care system able to provide consistent levels of diagnostic testing and maintain surge capacity?
3. **Public Health:** Are infections contained, e.g. is community spread being controlled?
4. **Resources:** Is the PPE supply chain robust enough to meet the needs of the healthcare system and public health?

EPIDEMIOLOGY

The number of cases of COVID-19 within the community must be low enough that the health care system and public health can swiftly respond to limit the spread of disease within the community. This is a critical threshold for reopening. This data aligns with the progression of the epidemic towards an overall lowering of the number of confirmed cases per 100,000 residents.

Where we are today: There have been over 1,700 cases of COVID-19 in the City of Racine since March 18, 2020. The number of positive tests, as a proportion of daily total tests performed, ranges from 2 - 41%. While the daily percentage of positive tests has decreased significantly since early May, it has continued to fluctuate since mid-June and has risen in recent weeks. The 5-day rolling average, calculated since mid-May 2020, ranges from 2 - 31%. The case rate (a measure to compare the burden of disease across populations of different sizes) as of 7/22/2020 in Racine County was 240 new cases per 100,000 residents over the last two weeks. For the City of Racine, the case rate was 259 cases per 100,000 residents in the last two weeks. Both of these rates have risen sharply in recent weeks.

HEALTH CARE SYSTEM

A sustained level of diagnostic testing is required in order to identify active cases of COVID-19 infection within the community, which leads to contact tracing and prevention of further disease transmission. Alongside testing to monitor the course of the epidemic, it is vital that health care systems are equipped to manage patient care in the context of a surge caused by COVID-19. Identifying if hospitals are operating outside of crisis care, one of our metrics, is relevant to ensuring health care capacity. Robust testing of health care workers, to ensure a sustained workforce is also vitally important for maintaining capacity.

Where we are today: Hospital capacity and testing of health care workers are strengths in City of Racine. Health care systems are currently prepared to implement crisis care and have adapted current standards of care to meet present needs. At this time, their capacity to provide care has not been outpaced. However, we remain concerned that if the current rate of infections continues, or increases, the hospital systems surge capacity to manage positive cases and effectively treat those who need hospitalization will be exceeded. Screening of health care workers for new cases will need to be continued to ensure robust staffing is available to respond to a surge in cases. Consistent diagnostic testing services are available.

PUBLIC HEALTH

The third aspect of disease containment is the ability to identify probable cases and isolate individuals with positive diagnoses in order to prevent community spread. Through rapid contact tracing, public health can identify and notify contacts who have been exposed. Positive cases and contacts are isolated or quarantined and receive education for the duration of their infectious period which reduces transmission. Working closely with long-term care settings to implement protective measures and policies will slow the spread of COVID-19 in vulnerable populations.

Where we are today: Contact tracing is the most effective but challenging means to reducing the spread of the disease. The vast majority of individuals who have a positive diagnosis are contacted by public health personnel within 48 hours of their positive test results being reported; isolation and quarantine facilitated. Probable cases are also identified. However, challenges exist as a result of limited resources and unequal impact of COVID-19 on communities of color due to severe socio-economic disparities. The Public Health department has personnel limitations, operating at a capacity much less than industry

standards, which creates significant challenges in meeting the increased needs associated with contact tracing, education, awareness, and enforcement activities. Long-term care settings have implemented protective measures and policies in consultation with public health. An expansion of community test sites will provide additional information on the prevalence of COVID-19 within the community.

RESOURCES

The fourth aspect of disease containment is the availability of personal protective equipment (PPE) necessary to protect the health care, emergency responder and general workforce in the context of patient encounters. In order to maintain a robust workforce there must be an adequate supply of surgical masks, N95 respirators, gowns, gloves, hand sanitizer and disinfectant products to control the spread of COVID-19.

Where we are today: Although there has been some relief with respect to the procurement of PPE and disinfectants, the supply is not yet sufficient to meet the needs of the general public and all partner agencies.

SAFER RACINE METRIC STATUS

Active monitoring of real-time data-based metrics is critical. If metrics are not being met, mitigation strategies may be altered at the local level to address an identified hotspot. These metrics are reviewed regularly and will continue to be monitored by local officials. The data displayed below are only valid at the time of publication, but updates will be posted on [Racinecoronavirus.org](https://www.racinecoronavirus.org).

	Category	Measure	Threshold Metrics	Status
Epidemiology	Cases	Low incidence (%) of positive tests over last 14 days.	Green: ≤10% of tests positive Red: >10% of tests positive	
	Cases	Declining 5-day rolling average over last 14 days.	Green: Decline in 5-day average Red: No change / increase in 5-day average	
Health Care	Hospital Capacity	Treat all patients without crisis standards of care.	Green: Hospital affirms that they can treat all patients without crisis standards of care Red: Hospital affirms that they cannot treat all patients without crisis standards of care	
	Diagnostic Testing Capacity	Stable or decreasing numbers of infected health care workers over last 14 days.	Green: Testing available. No significant increase in health care worker infections over last 14 days Red: Testing insufficient or unavailable. Significant increase in health care worker infections over last 14 days	
Public Health	Contact Tracing	Majority of positive cases reported and contacted quickly (48 hrs.) to facilitate isolation and quarantine in last 14 days.	Green: ≥85% of all new cases Red: <85% of all new cases	
	Community Spread	Long-term care facilities are implementing protective measures and policies for handling COVID-19 cases.	Green: All facilities have implemented protective measures and policies for handling COVID-19 cases (staff or clients) Red: Not all facilities have implemented protective measures and policies for handling COVID-19 cases (staff or clients)	

	Surveillance	Stable or decreasing number of probable cases in last 14 days.	Green: No significant increase Red: Significant increase	
Resources	Personal Protective Equipment (PPE)	Availability of supplies to local jurisdictions and health care systems.	Green: Supply chain sufficient to meet needs Red: Needs not being met	

WHY A CRITERIA-BASED APPROACH TO REOPENING IS IMPORTANT

The science surrounding the virus responsible for COVID-19 is evolving. Research has shown that the aerosolized droplets generated by coughing and sneezing from a person with COVID-19 are highly effective routes of disease transmission. Emerging research also suggests that droplets generated by vocalization (such as loud speaking or singing) in pre-symptomatic and asymptomatic carriers may be an additional mode of disease transmission. Once generated, viral particles may be maintained in the air for a period of up to 3 hours and on surfaces, such as cardboard, plastic and metal for several hours (e.g. paper) and up to 7 days (e.g. metal surfaces).

It is this science that serves as the basis of the City of Racine Department of Public Health’s approach to reopening. Crowded restaurants, open work spaces, contact sports, indoor facilities where physical distancing is a challenge, and activities with deep breathing (such as singing) are inherently more prone to facilitate the transmission of COVID-19, particularly when an infected person does not have symptoms. Recent data has also identified communities of color as being disproportionately impacted by COVID-19. A rush to reopen risks furthering inequities if people are placed in unsafe conditions.

Supporting a careful, thoughtful approach to reopening will minimize exposure risk to the greatest extent possible while supporting the economic interests of the community. Reopening of those businesses and reintroduction of those activities must be approached in a manner that allows local officials to ensure that limited public health resources are still able to identify and contain the increase in cases that are likely to result from a greater number of people being exposed during reopening activities.

If a significant rise in cases, hospitalizations, and deaths result from reopening activities, a distinct possibility exists that more restrictive policies will need to be maintained, without linear progression. That decision, when/if necessary, will be made using the best available data and evolving science, with the best interest of the community’s health in mind, while understanding the economic and emotional impact. Not taking these actions will result in a cascade of events that will plunge the City of Racine into greater economic and social chaos than experienced to date; businesses will collapse without a stable workforce and steady stream of confident and financially capable patrons. Loss of family, friends, neighbors, and colleagues will tear at the very fabric of our multicultural community, extinguishing lives not lived to their fullest, quelling the exchange of ideas and inhibiting revival of this vibrant community.

PUBLIC HEALTH REQUIREMENTS

All institutions and/or businesses must follow the identified materials below for compliance with City of Racine Ordinances. The reopening strategy is not meant to be exhaustive and was written with the understanding that considerations may need to be given to unique, extenuating circumstances beyond a business or other public/private entity's control. These standards were based on, but modified from the Badger Bounce Back plan and Wisconsin Economic Development Corporation (WEDC) Reopen Guidelines for COVID-19. **Where there are conflicting specifications, the most restrictive or protective policy applies.** Community members must adhere to public health orders and restrictions implemented by businesses and institutions for the purposes of complying with city ordinance. Community members are strongly encouraged to follow the guidance and recommendations under item #2 within their own homes and when caring for their family, friends, or other members of the community.

1. All institutions and businesses are required to engage in the following:
 - a. Written and implemented hygiene policy and procedure that includes:
 - i. Ensuring employees who have a fever of $\geq 100.4^{\circ}\text{F}$ or other symptoms of COVID-19 are not allowed to work.
 - ii. Ensuring employees wash their hands for 20 seconds using soap and water as frequently as possible or use hand sanitizer with at least 70% alcohol content.
 - iii. A posted description of proper cough and sneeze etiquette.
 - b. Written and implemented cleaning policy and procedure that includes:
 - i. Cleaning and disinfecting frequently touched surfaces multiple times a day.
 - ii. Frequently wiping down any shared equipment, such as work spaces, credit card machines, lunch room items, carts, baskets, etc.
 - iii. Cleaning of common areas and equipment between users or at shift changes.
 - iv. Protocols to deep clean and disinfect in the event of a positive COVID-19 case.
 - c. Written and implemented protective measure policy and procedure that includes:
 - i. Ensuring people are at least 6 feet from others.
 - ii. Ensuring employees are provided with, and wear, disposable face masks or cloth face coverings when unable to maintain at least 6 feet from others.
2. Follow Centers for Disease Control and Prevention (CDC) guidance and recommendations relating to disease prevention measures, including the use of face masks or cloth face covers, social distancing, and proper cleaning and sanitation. Resources are available here:
 - a. [Hygiene and sanitation](#)
 - b. [Respiratory etiquette and prevention measures](#)
 - c. [Personal care and coping](#)
 - d. [Work place protections, as described for specific industries](#)
3. Businesses operating multiple services must comply with the individual criteria established for each unique service (i.e. *bar or restaurant components*). Reopening guidelines may be re-evaluated with respect to the emergency public health order.

Wisconsin Economic Development Corporation (WEDC) Reopen Guidelines

- i. General Guidance ([English](#))([Spanish](#))
- ii. Agriculture ([English](#))([Spanish](#))
- iii. Childcare Centers ([Dept. of Children and Families COVID-19 for Providers](#))
- iv. Construction ([English](#))([Spanish](#))
- v. Entertainment & Amusement ([English](#))([Spanish](#))
- vi. Gyms & Fitness Centers ([English](#))([Spanish](#))
- vii. Personal Services ([English](#))([Spanish](#))
- viii. Hospitality & Lodging ([English](#))([Spanish](#))
- ix. Manufacturing ([English](#))([Spanish](#))
- x. Outdoor Gatherings ([English](#))([Spanish](#))
- xi. Outdoor Recreation ([English](#))([Spanish](#))
- xii. Professional Services ([English](#))([Spanish](#))
- xiii. Public Facilities ([English](#))([Spanish](#))
- xiv. Restaurants ([English](#))([Spanish](#))
- xv. Retail ([English](#))([Spanish](#))
- xvi. Transportation ([English](#))([Spanish](#))
- xvii. Warehouse/Wholesale Trade ([English](#))([Spanish](#))

Note: Hair & Nail Salons have been renamed and now fall under Personal Services.

- 4. Businesses must ensure that they remain in compliance with all applicable state statutes, local licensing and/or permit requirements. The provided reopening strategies are not to meant to be construed as superseding state statutes, local licensing and/or permit requirements.
- 5. Mass gatherings, for the purposes of enforcing the Safer Racine Strategy and as identified by a double asterisk (**) following business descriptions, are restricted as follows:
 - a. Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed 25% indoor capacity (based on occupancy permit) or 50 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained.

ENFORCEMENT

As we progress through this pandemic, questions on the implementation of this strategy and how it affects specific organizations can be directed to the City of Racine Department of Public Health at 262-636-9201. Enforcement concerns and complaints can also be forwarded through City of Racine Crime Stoppers by telephone (1-888-636-9330), text message [RACS to 274637(crimes)] or website (www.racine.crimestoppersweb.com).

This order is enforceable by the City of Racine Police Department and City of Racine Department of Public Health; violations or obstructions of this order are punishable under City of Racine Code of Ordinances.

SAFER RACINE STRATEGY

Public Health requirements for all institutions and businesses:

1. **Written and implemented hygiene policy and procedure that includes:**
 - a. Ensuring employees who have a fever of $\geq 100.4^{\circ}\text{F}$ or other symptoms of COVID-19 are not allowed to work.
 - b. Ensuring employees wash their hands for 20 seconds using soap and water as frequently as possible or use hand sanitizer with at least 70% alcohol content.
 - c. A posted description of proper cough and sneeze etiquette.
2. **Written and implemented cleaning policy and procedure that includes:**
 - a. Cleaning and disinfecting frequently touched surfaces multiple times a day.
 - b. Frequently wiping down any shared equipment, such as work spaces, credit card machines, lunch room items, carts, baskets, etc.
 - c. Cleaning of common areas and equipment between users or at shift changes.
 - d. Protocols to deep clean and disinfect in the event of a positive COVID-19 case.
3. **Written and implemented protective measure policy and procedure that includes:**
 - a. Ensuring people are at least 6 feet from others.
 - b. Ensuring employees are provided with, and wear, disposable face masks or cloth face coverings when unable to maintain at least 6 feet from others.

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 12 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
<i>Long-Term Care Facilities</i>					
Long-Term Care Facilities	<ul style="list-style-type: none"> → Follow public health requirements & WEDC reopening guidelines (General) → No outside visitors → No group activities or communal dining → Visitors for compassionate care only 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines → Outside visitors only for compassionate care → No group activities or communal dining

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
<i>Public and Private Schools (K-12), Childcare Centers, Summer Programs, & Institutions of Higher Education</i>					
K-12 Schools	→ Closed	→ Closed	<p>→ Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit, Interim COVID-19 Transportation Guidance, Interim COVID-19 Cafeterias and Food Service Guidance, COVID-19 Information for School Health Services (WI DPI), and COVID-19: Schools and Child Care (WI DHS)</p> <p>→ Distance or virtual learning strongly recommended; in-person instruction permitted following review of reopening plan with the City of Racine Public Health Department</p>	<p>→ Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit, Interim COVID-19 Transportation Guidance, Interim COVID-19 Cafeterias and Food Service Guidance, COVID-19 Information for School Health Services (WI DPI), and COVID-19: Schools and Child Care (WI DHS)</p> <p>→ Buildings closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive). Applies to all students, faculty, staff, and administrative personnel. After January 15th, 2021 Phase 3 conditions apply. For more details, see Public Health Order issued on Nov. 12, 2020.</p>	<p>→ Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit, Interim COVID-19 Transportation Guidance, Interim COVID-19 Cafeterias and Food Service Guidance, COVID-19 Information for School Health Services (WI DPI), and COVID-19: Schools and Child Care (WI DHS)</p> <p>→ Buildings closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive). Applies to all students, faculty, staff, and administrative personnel. After January 15th, 2021 Phase 3 conditions apply. For more details, see Public Health Order issued on Nov. 12, 2020.</p>
Post-Secondary Education Institutions	→ Open for purposes of facilitating distance learning, performing critical research, or performing essential functions as determined by the institution	→ Open for purposes of facilitating distance learning, performing critical research, or performing essential functions as determined by the institution	→ Open, following CDC guidelines	→ Open, following CDC guidelines	→ Open, following CDC guidelines
Childcare Centers, Day Camps & Summer Programs* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, following WEDC reopening & Dept. of Children & Families guidelines → No interaction between groups/classrooms	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines → No interaction or contact between groups/classrooms for students and/or staff → No more than 15 children per individual classroom

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<i>Businesses, Workplaces, and Faith & Spiritual Communities (Table 1)</i>					
Commercial Offices* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services) → To the greatest extent possible, facilitate remote work and other measures that limit the number of individuals present at an office or facility
Government Offices	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access
Restaurants, Bars, & Food Trucks** <i>** for venues with indoor or outdoor gathering spaces, refer to Indoor & Outdoor Mass Gatherings in Private venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed
Retail Establishments (such as grocery, hardware, office, clothing, and household goods stores)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
Businesses, Workplaces, & Faith & Spiritual Communities (Table 2)					
Indoor Recreational Facilities* ,** (such as gyms, fitness facilities, martial arts, bowling alleys, pool halls, funplexes, miniature golf, skating/roller rinks, dance studios, yoga studios, & gymnastics clubs) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 25% indoor capacity or 10 individuals, whichever is greater, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained
Personal Care Establishments (such as salons, tattoo parlors, tanning, massage, & spas)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained
Lodging (such as hotels, motels, short-term rentals, campgrounds) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging) → Prohibit guests from congregating in lobbies or other common areas
Cleaning Services (residential & commercial cleaners & car washes)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)
Home Remodeling & Construction (interior & exterior)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)

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<i>Businesses, Workplaces, and Faith & Spiritual Communities (Table 3)</i>					
Faith-based Services, Religious Entities, & Places of Worship^{*,**} <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, based on square footage requirements (see guidance above , See #4), if social distancing of 6ft can be maintained	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → For special events, limit of 50 people on premises (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained
Manufacturing, Wholesale Trade, and Warehousing* <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing) → To the greatest extent possible, facilitate remote work and other measures that limit the number of individuals present at an office or facility
Agriculture, Aquaculture, and Community Gardens	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)
Transportation	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)

BUSINESS DESCRIPTIONS	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
Recreational Activities (Table 1)					
Low-risk Recreational Activities (such as walking, bike riding, tennis, disc golf, pickle ball, dog parks & skateboarding)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)
High-risk Recreational Activities (such as football, basketball, soccer, softball, baseball, volleyball, roller derby, wrestling, cheerleading, pom squad, swimming, and diving)	→ Closed	→ Closed	→ Closed	→ Closed → Additional high-risk activities include: wrestling, cheerleading, pom squad, swimming, and diving	→ Closed → Additional high-risk activities include: wrestling, cheerleading, pom squad, swimming, and diving
Outdoor Playgrounds & Skateboard Parks	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)
Golf Courses, Outdoor Recreational Rentals, Yacht Clubs, & Country Clubs^{*,**} <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)
Licensed Swimming Pools & Splash Pads[*] <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements, DATCP reopening guidance (Pools and Water Attractions), & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Limited to 10 people, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 25% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 50% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 50% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 25% capacity of premises (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Splash Pads remain closed

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Recreational Activities (Table 2)					
<p>Indoor Places of Arts & Culture*.** (such as movie & other theaters, social clubs, and museums)</p> <p><i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i></p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, based on square footage of facility (see guidance above, See #4), if social distancing of 6ft can be maintained</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 75% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 75% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained</p>
<p>Outdoor Places of Amusement & Activity* (such as zoos & farmer markets)</p> <p><i>*for bar or restaurant components, refer to Restaurant, Bars, * Food Trucks</i></p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained; Not to exceed 1,000 people per day.</p> <p>→ Up to 25 people per event for special events, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 50 people on premises (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained</p>
<p>Public Beaches & Parks*</p> <p><i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i></p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms remain closed</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>

Business Descriptions	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
Mass or Social Gatherings					
Indoor & Outdoor Mass Gatherings in Public Venues* (Events that require city approval or permits) <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i>	→ Closed	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Closed
Indoor & Outdoor Mass Gatherings in Private Venues* (such as weddings, concerts, banquets, funerals, conferences & festivals) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services) → Up to 25 people on premises, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services) → Up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 25% indoor capacity (based on occupancy permit & excluding employees) or 50 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained
Auction, Rummage, & Estate Sales* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings , Professional Services)

Standards to Reopen amid the COVID-19 Pandemic

Safer Racine



Produced by the City of Racine
Department of Public Health
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A document produced for the City of Racine



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SAFER RACINE PURPOSE

Without effective treatment or a widely distributed vaccine, the COVID-19 pandemic is likely to continue in the coming months to years. Without duly considered and well-crafted mitigation strategies, the significant health and economic consequences we are currently experiencing are unlikely to disappear. Thus, the goals of the strategy presented in this document are to:

1. Reduce the number of people who are exposed to and subsequently contract COVID-19
2. Reduce the number of people who are hospitalized due to COVID-19

Non-pharmaceutical community strategies slow the spread of COVID-19. Contact tracing, isolation, quarantine and, most notably, strict social or physical distancing resulting from public health orders. However, these prevention strategies have come at a significant cost to the local economy as well as separating us from family, friends, neighbors and colleagues.

While we are all anxious to reopen businesses and resume daily activities, reopening too quickly or without tools in place to slow the spread of the virus could threaten the progress made to date, resulting in greater health and economic consequences. The strategies presented in this document are designed to aid city officials and all who live, learn, work, pray, and play in the City of Racine in reopening businesses and resuming community-level activities incrementally, as well as considering when and what mitigation strategies may be needed if conditions worsen. This document is not meant to replace state, federal, or international guidance. Rather, it complements and incorporates recommendations, guidance criteria and core responsibilities contained within them.

While the reopening strategy presented in this document appears linear, as a function of chronological time, it is difficult to predict the behavior of the virus that causes COVID-19. As restrictions are loosened and more testing occurs there may be an increase (peak) in the number of confirmed cases (Figure 1). These cases may rise and fall in waves. Depending on the rate and frequency at which this occurs, policies enacted may need to follow a similar pattern, e.g. returning to more restrictive levels to ensure that achievements attained are not lost, as they reflect a loss in both life and livelihood for our citizens. This document will be reviewed at regular intervals. Preventing a resurgence of COVID-19 also ensures our health care system, public health agency and emergency response services have the ability to react without exceeding their capacity to do so. Safer Racine was developed with this in mind.

Adequate and equitable access to health care is a basic human right. The COVID-19 pandemic highlights the fact that some segments of the population are being disproportionately impacted. While this trial may bring us together against a common enemy, we must not lose sight of our obligations to address this disparity in less trying circumstances. We are one community and because of our diversity, are better and stronger together.

Reopening Strategy for Pandemics

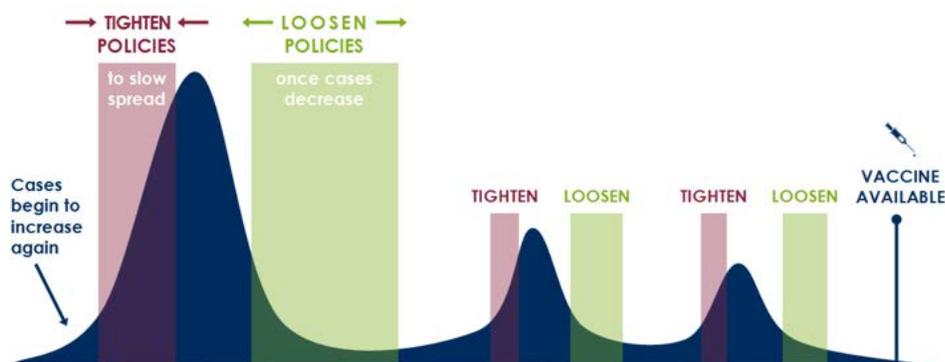


Figure 1. Evolution of reopening strategies as pandemic progresses (Public Health Madison & Dane County, 2020).

RESPONSIBLE ENTITIES

PUBLIC HEALTH

Public health professionals have the responsibility of tracking the virus and balancing a community response.

- ✓ Receive positive test results and conduct contact tracing
- ✓ Ensure quarantine and isolation
- ✓ Identify and implement population-level mitigation strategies and provide guidance for the reopening of the community, aligning with state and federal plans
- ✓ Provide technical assistance to businesses and individuals to implement best practices and contain outbreaks
- ✓ Report progress and local data
- ✓ Identify inequities and manage proactive response to managing spread of disease
- ✓ Facilitate community testing and future vaccination opportunities

HEALTH CARE SYSTEMS

Health care systems diagnose and provide supportive treatment.

- ✓ Identify positive COVID-19 cases through testing; minimally testing symptomatic individuals and contacts of positive cases
- ✓ Collaborate with public health and local businesses to test other emerging populations
- ✓ Develop plans and increase overall surge capacity
- ✓ Utilize infection control procedures to screen and test health care personnel for COVID-19 and mitigate its spread

EMERGENCY RESPONDERS

Emergency responders provide a critical buffer between health care systems, businesses, and community members.

- ✓ Communicate, educate, and potentially enforce public health emergency orders
- ✓ Engage the public by responding to emergency calls
- ✓ Ensure the safety of the public during socially and economically challenging times

BUSINESS COMMUNITY

The business community plays a critical role as the driver of our economy.

- ✓ Protect the health and safety of employees and customers
- ✓ Develop flexible policies to ensure employees can work from home when necessary or stay home when ill
- ✓ Monitor employees for symptoms and work with local public health when an employee is diagnosed with COVID-19 or is a known contact
- ✓ Implement CDC recommendations for safe business practices, e.g. frequently disinfecting surfaces, maintaining 6 feet physical distancing, hand washing, and other prevention measures
- ✓ Communicate to management, employees, and customers the importance of following prevention measures in order to build consumer confidence

COMMUNITY MEMBERS

Everyone shares the burden of keeping our community safe.

- ✓ Practice good hygiene, including washing hands with soap and water for at least 20 seconds and covering coughs and sneezes with a tissue or into an elbow
- ✓ Stay home when ill
- ✓ Call primary care provider for testing, if ill or exposed to someone who has COVID-19
- ✓ Clean high-touch objects like doorknobs, remotes, cell phones, and light switches frequently
- ✓ Follow public health recommendations and population-level prevention strategies, such as maintaining physical distancing and wearing cloth face coverings

SAFER RACINE METRICS

In order to reopen, four types of data need to be examined:

1. **Epidemiology:** Is there a sustained decrease in the number of positive tests and/or cases?
2. **Health Care System:** Is the health care system able to provide consistent levels of diagnostic testing and maintain surge capacity?
3. **Public Health:** Are infections contained, e.g. is community spread being controlled?
4. **Resources:** Is the PPE supply chain robust enough to meet the needs of the healthcare system and public health?

EPIDEMIOLOGY

The number of cases of COVID-19 within the community must be low enough that the health care system and public health can swiftly respond to limit the spread of disease within the community. This is a critical threshold for reopening. This data aligns with the progression of the epidemic towards an overall lowering of the number of confirmed cases per 100,000 residents.

Where we are today: There have been over 1,700 cases of COVID-19 in the City of Racine since March 18, 2020. The number of positive tests, as a proportion of daily total tests performed, ranges from 2 - 41%. While the daily percentage of positive tests has decreased significantly since early May, it has continued to fluctuate since mid-June and has risen in recent weeks. The 5-day rolling average, calculated since mid-May 2020, ranges from 2 - 31%. The case rate (a measure to compare the burden of disease across populations of different sizes) as of 7/22/2020 in Racine County was 240 new cases per 100,000 residents over the last two weeks. For the City of Racine, the case rate was 259 cases per 100,000 residents in the last two weeks. Both of these rates have risen sharply in recent weeks.

HEALTH CARE SYSTEM

A sustained level of diagnostic testing is required in order to identify active cases of COVID-19 infection within the community, which leads to contact tracing and prevention of further disease transmission. Alongside testing to monitor the course of the epidemic, it is vital that health care systems are equipped to manage patient care in the context of a surge caused by COVID-19. Identifying if hospitals are operating outside of crisis care, one of our metrics, is relevant to ensuring health care capacity. Robust testing of health care workers, to ensure a sustained workforce is also vitally important for maintaining capacity.

Where we are today: Hospital capacity and testing of health care workers are strengths in City of Racine. Health care systems are currently prepared to implement crisis care and have adapted current standards of care to meet present needs. At this time, their capacity to provide care has not been outpaced. However, we remain concerned that if the current rate of infections continues, or increases, the hospital systems surge capacity to manage positive cases and effectively treat those who need hospitalization will be exceeded. Screening of health care workers for new cases will need to be continued to ensure robust staffing is available to respond to a surge in cases. Consistent diagnostic testing services are available.

PUBLIC HEALTH

The third aspect of disease containment is the ability to identify probable cases and isolate individuals with positive diagnoses in order to prevent community spread. Through rapid contact tracing, public health can identify and notify contacts who have been exposed. Positive cases and contacts are isolated or quarantined and receive education for the duration of their infectious period which reduces transmission. Working closely with long-term care settings to implement protective measures and policies will slow the spread of COVID-19 in vulnerable populations.

Where we are today: Contact tracing is the most effective but challenging means to reducing the spread of the disease. The vast majority of individuals who have a positive diagnosis are contacted by public health personnel within 48 hours of their positive test results being reported; isolation and quarantine facilitated. Probable cases are also identified. However, challenges exist as a result of limited resources and unequal impact of COVID-19 on communities of color due to severe socio-economic disparities. The Public Health department has personnel limitations, operating at a capacity much less than industry

standards, which creates significant challenges in meeting the increased needs associated with contact tracing, education, awareness, and enforcement activities. Long-term care settings have implemented protective measures and policies in consultation with public health. An expansion of community test sites will provide additional information on the prevalence of COVID-19 within the community.

RESOURCES

The fourth aspect of disease containment is the availability of personal protective equipment (PPE) necessary to protect the health care, emergency responder and general workforce in the context of patient encounters. In order to maintain a robust workforce there must be an adequate supply of surgical masks, N95 respirators, gowns, gloves, hand sanitizer and disinfectant products to control the spread of COVID-19.

Where we are today: Although there has been some relief with respect to the procurement of PPE and disinfectants, the supply is not yet sufficient to meet the needs of the general public and all partner agencies.

SAFER RACINE METRIC STATUS

Active monitoring of real-time data-based metrics is critical. If metrics are not being met, mitigation strategies may be altered at the local level to address an identified hotspot. These metrics are reviewed regularly and will continue to be monitored by local officials. The data displayed below are only valid at the time of publication, but updates will be posted on [Racinecoronavirus.org](https://www.racinecoronavirus.org).

	Category	Measure	Threshold Metrics	Status
Epidemiology	Cases	Low incidence (%) of positive tests over last 14 days.	Green: ≤10% of tests positive Red: >10% of tests positive	
	Cases	Declining 5-day rolling average over last 14 days.	Green: Decline in 5-day average Red: No change / increase in 5-day average	
Health Care	Hospital Capacity	Treat all patients without crisis standards of care.	Green: Hospital affirms that they can treat all patients without crisis standards of care Red: Hospital affirms that they cannot treat all patients without crisis standards of care	
	Diagnostic Testing Capacity	Stable or decreasing numbers of infected health care workers over last 14 days.	Green: Testing available. No significant increase in health care worker infections over last 14 days Red: Testing insufficient or unavailable. Significant increase in health care worker infections over last 14 days	
Public Health	Contact Tracing	Majority of positive cases reported and contacted quickly (48 hrs.) to facilitate isolation and quarantine in last 14 days.	Green: ≥85% of all new cases Red: <85% of all new cases	
	Community Spread	Long-term care facilities are implementing protective measures and policies for handling COVID-19 cases.	Green: All facilities have implemented protective measures and policies for handling COVID-19 cases (staff or clients) Red: Not all facilities have implemented protective measures and policies for handling COVID-19 cases (staff or clients)	

	Surveillance	Stable or decreasing number of probable cases in last 14 days.	Green: No significant increase Red: Significant increase	
Resources	Personal Protective Equipment (PPE)	Availability of supplies to local jurisdictions and health care systems.	Green: Supply chain sufficient to meet needs Red: Needs not being met	

WHY A CRITERIA-BASED APPROACH TO REOPENING IS IMPORTANT

The science surrounding the virus responsible for COVID-19 is evolving. Research has shown that the aerosolized droplets generated by coughing and sneezing from a person with COVID-19 are highly effective routes of disease transmission. Emerging research also suggests that droplets generated by vocalization (such as loud speaking or singing) in pre-symptomatic and asymptomatic carriers may be an additional mode of disease transmission. Once generated, viral particles may be maintained in the air for a period of up to 3 hours and on surfaces, such as cardboard, plastic and metal for several hours (e.g. paper) and up to 7 days (e.g. metal surfaces).

It is this science that serves as the basis of the City of Racine Department of Public Health’s approach to reopening. Crowded restaurants, open work spaces, contact sports, indoor facilities where physical distancing is a challenge, and activities with deep breathing (such as singing) are inherently more prone to facilitate the transmission of COVID-19, particularly when an infected person does not have symptoms. Recent data has also identified communities of color as being disproportionately impacted by COVID-19. A rush to reopen risks furthering inequities if people are placed in unsafe conditions.

Supporting a careful, thoughtful approach to reopening will minimize exposure risk to the greatest extent possible while supporting the economic interests of the community. Reopening of those businesses and reintroduction of those activities must be approached in a manner that allows local officials to ensure that limited public health resources are still able to identify and contain the increase in cases that are likely to result from a greater number of people being exposed during reopening activities.

If a significant rise in cases, hospitalizations, and deaths result from reopening activities, a distinct possibility exists that more restrictive policies will need to be maintained, without linear progression. That decision, when/if necessary, will be made using the best available data and evolving science, with the best interest of the community’s health in mind, while understanding the economic and emotional impact. Not taking these actions will result in a cascade of events that will plunge the City of Racine into greater economic and social chaos than experienced to date; businesses will collapse without a stable workforce and steady stream of confident and financially capable patrons. Loss of family, friends, neighbors, and colleagues will tear at the very fabric of our multicultural community, extinguishing lives not lived to their fullest, quelling the exchange of ideas and inhibiting revival of this vibrant community.

PUBLIC HEALTH REQUIREMENTS

All institutions and/or businesses must follow the identified materials below for compliance with City of Racine Ordinances. The reopening strategy is not meant to be exhaustive and was written with the understanding that considerations may need to be given to unique, extenuating circumstances beyond a business or other public/private entity's control. These standards were based on, but modified from the Badger Bounce Back plan and Wisconsin Economic Development Corporation (WEDC) Reopen Guidelines for COVID-19. **Where there are conflicting specifications, the most restrictive or protective policy applies.** Community members must adhere to public health orders and restrictions implemented by businesses and institutions for the purposes of complying with city ordinance. Community members are strongly encouraged to follow the guidance and recommendations under item #2 within their own homes and when caring for their family, friends, or other members of the community.

1. All institutions and businesses are required to engage in the following:
 - a. Written and implemented hygiene policy and procedure that includes:
 - i. Ensuring employees who have a fever of $\geq 100.4^{\circ}\text{F}$ or other symptoms of COVID-19 are not allowed to work.
 - ii. Ensuring employees wash their hands for 20 seconds using soap and water as frequently as possible or use hand sanitizer with at least 70% alcohol content.
 - iii. A posted description of proper cough and sneeze etiquette.
 - b. Written and implemented cleaning policy and procedure that includes:
 - i. Cleaning and disinfecting frequently touched surfaces multiple times a day.
 - ii. Frequently wiping down any shared equipment, such as work spaces, credit card machines, lunch room items, carts, baskets, etc.
 - iii. Cleaning of common areas and equipment between users or at shift changes.
 - iv. Protocols to deep clean and disinfect in the event of a positive COVID-19 case.
 - c. Written and implemented protective measure policy and procedure that includes:
 - i. Ensuring people are at least 6 feet from others.
 - ii. Ensuring employees are provided with, and wear, disposable face masks or cloth face coverings when unable to maintain at least 6 feet from others.
2. Follow Centers for Disease Control and Prevention (CDC) guidance and recommendations relating to disease prevention measures, including the use of face masks or cloth face covers, social distancing, and proper cleaning and sanitation. Resources are available here:
 - a. [Hygiene and sanitation](#)
 - b. [Respiratory etiquette and prevention measures](#)
 - c. [Personal care and coping](#)
 - d. [Work place protections, as described for specific industries](#)
3. Businesses operating multiple services must comply with the individual criteria established for each unique service (i.e. *bar or restaurant components*). Reopening guidelines may be re-evaluated with respect to the emergency public health order.

Wisconsin Economic Development Corporation (WEDC) Reopen Guidelines

- i. General Guidance ([English](#))([Spanish](#))
- ii. Agriculture ([English](#))([Spanish](#))
- iii. Childcare Centers ([Dept. of Children and Families COVID-19 for Providers](#))
- iv. Construction ([English](#))([Spanish](#))
- v. Entertainment & Amusement ([English](#))([Spanish](#))
- vi. Gyms & Fitness Centers ([English](#))([Spanish](#))
- vii. Personal Services ([English](#))([Spanish](#))
- viii. Hospitality & Lodging ([English](#))([Spanish](#))
- ix. Manufacturing ([English](#))([Spanish](#))
- x. Outdoor Gatherings ([English](#))([Spanish](#))
- xi. Outdoor Recreation ([English](#))([Spanish](#))
- xii. Professional Services ([English](#))([Spanish](#))
- xiii. Public Facilities ([English](#))([Spanish](#))
- xiv. Restaurants ([English](#))([Spanish](#))
- xv. Retail ([English](#))([Spanish](#))
- xvi. Transportation ([English](#))([Spanish](#))
- xvii. Warehouse/Wholesale Trade ([English](#))([Spanish](#))

Note: Hair & Nail Salons have been renamed and now fall under Personal Services.

- 4. Businesses must ensure that they remain in compliance with all applicable state statutes, local licensing and/or permit requirements. The provided reopening strategies are not to meant to be construed as superseding state statutes, local licensing and/or permit requirements.
- 5. Mass gatherings, for the purposes of enforcing the Safer Racine Strategy and as identified by a double asterisk (**) following business descriptions, are restricted as follows:
 - a. Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed 25% indoor capacity (based on occupancy permit) or 50 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained.

ENFORCEMENT

As we progress through this pandemic, questions on the implementation of this strategy and how it affects specific organizations can be directed to the City of Racine Department of Public Health at 262-636-9201. Enforcement concerns and complaints can also be forwarded through City of Racine Crime Stoppers by telephone (1-888-636-9330), text message [RACS to 274637(crimes)] or website (www.racine.crimestoppersweb.com).

This order is enforceable by the City of Racine Police Department and City of Racine Department of Public Health; violations or obstructions of this order are punishable under City of Racine Code of Ordinances.

SAFER RACINE STRATEGY

Public Health requirements for all institutions and businesses:

1. **Written and implemented hygiene policy and procedure that includes:**
 - a. Ensuring employees who have a fever of $\geq 100.4^{\circ}\text{F}$ or other symptoms of COVID-19 are not allowed to work.
 - b. Ensuring employees wash their hands for 20 seconds using soap and water as frequently as possible or use hand sanitizer with at least 70% alcohol content.
 - c. A posted description of proper cough and sneeze etiquette.
2. **Written and implemented cleaning policy and procedure that includes:**
 - a. Cleaning and disinfecting frequently touched surfaces multiple times a day.
 - b. Frequently wiping down any shared equipment, such as work spaces, credit card machines, lunch room items, carts, baskets, etc.
 - c. Cleaning of common areas and equipment between users or at shift changes.
 - d. Protocols to deep clean and disinfect in the event of a positive COVID-19 case.
3. **Written and implemented protective measure policy and procedure that includes:**
 - a. Ensuring people are at least 6 feet from others.
 - b. Ensuring employees are provided with, and wear, disposable face masks or cloth face coverings when unable to maintain at least 6 feet from others.

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
<i>Long-Term Care Facilities</i>					
Long-Term Care Facilities	<ul style="list-style-type: none"> → Follow public health requirements & WEDC reopening guidelines (General) → No outside visitors → No group activities or communal dining → Visitors for compassionate care only 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines 	<ul style="list-style-type: none"> → Follow Department of Health Services (DHS) and Centers for Medicare and Medicaid Services (CMS) guidelines → Outside visitors only for compassionate care → No group activities or communal dining

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
<i>Public and Private Schools (K-12), Childcare Centers, Summer Programs, & Institutions of Higher Education</i>					
K-12 Schools	→ Closed	→ Closed	→ Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit , Interim COVID-19 Transportation Guidance , Interim COVID-19 Cafeterias and Food Service Guidance , COVID-19 Information for School Health Services (WI DPI) , and COVID-19: Schools and Child Care (WI DHS) → Distance or virtual learning strongly recommended; in-person instruction permitted following review of reopening plan with the City of Racine Public Health Department	→ Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit , Interim COVID-19 Transportation Guidance , Interim COVID-19 Cafeterias and Food Service Guidance , COVID-19 Information for School Health Services (WI DPI) , and COVID-19: Schools and Child Care (WI DHS) → Buildings closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive) . Applies to all students, faculty, staff, and administrative personnel. After January 15 th , 2021, Phase 3 conditions apply.	→ Follow School Health Services Interim COVID-19 Infection Control and Mitigation Toolkit , Interim COVID-19 Transportation Guidance , Interim COVID-19 Cafeterias and Food Service Guidance , COVID-19 Information for School Health Services (WI DPI) , and COVID-19: Schools and Child Care (WI DHS) → Buildings closed beginning NOVEMBER 27th, 2020 through January 15th, 2021 (inclusive) . Applies to all students, faculty, staff, and administrative personnel. After January 15 th , 2021, Phase 3 conditions apply.
Post-Secondary Education Institutions	→ Open for purposes of facilitating distance learning, performing critical research, or performing essential functions as determined by the institution	→ Open for purposes of facilitating distance learning, performing critical research, or performing essential functions as determined by the institution	→ Open, following CDC guidelines	→ Open, following CDC guidelines	→ Open, following CDC guidelines
Childcare Centers, Day Camps & Summer Programs* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, following WEDC reopening & Dept. of Children & Families guidelines → No interaction between groups/classrooms	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines	→ Open, following WEDC reopening & Dept. of Children & Families guidelines → No interaction or contact between groups/classrooms for students and/or staff → No more than 15 children per individual classroom

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
<i>Businesses, Workplaces, and Faith & Spiritual Communities (Table 1)</i>					
Commercial Offices* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services) → To the greatest extent possible, facilitate remote work and other measures that limit the number of individuals present at an office or facility
Government Offices	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access	→ Open, follow public health requirements & WEDC reopening guidelines (General , Professional Services , Public Facilities) → No public access
Restaurants, Bars, & Food Trucks** <i>** for venues with indoor or outdoor gathering spaces, refer to Indoor & Outdoor Mass Gatherings in Private venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit) → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Restaurants , Retail) → Up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Outdoor seating allowed → Take-out & delivery service → No self-service → No customer self-dispensing → Indoor play areas closed
Retail Establishments (such as grocery, hardware, office, clothing, and household goods stores)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Retail) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained

BUSINESS DESCRIPTION	SAFER RACINE PHASE 1 (STARTS JUNE 22 ND)	SAFER RACINE PHASE 2 (STARTS JULY 9 TH)	SAFER RACINE PHASE 3 (STARTS AUGUST 5 TH)	SAFER RACINE PHASE 4 (STARTS NOV. 5 TH)	SAFER RACINE PHASE 5 (STARTS NOV. 27 TH)
Businesses, Workplaces, & Faith & Spiritual Communities (Table 2)					
Indoor Recreational Facilities* , ** (such as gyms, fitness facilities, martial arts, bowling alleys, pool halls, funplexes, miniature golf, skating/roller rinks, dance studios, yoga studios, & gymnastics clubs) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 25% indoor capacity or 10 individuals, whichever is greater, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Entertainment & Amusement , Gyms & Fitness , Retail) → Up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained
Personal Care Establishments (such as salons, tattoo parlors, tanning, massage, & spas)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Personal Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained
Lodging (such as hotels, motels, short-term rentals, campgrounds) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging) → Prohibit guests from congregating in lobbies or other common areas
Cleaning Services (residential & commercial cleaners & car washes)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Hospitality & Lodging)
Home Remodeling & Construction (interior & exterior)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Construction)

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<i>Businesses, Workplaces, and Faith & Spiritual Communities (Table 3)</i>					
Faith-based Services, Religious Entities, & Places of Worship^{*,**} <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, based on square footage requirements (see guidance above , See #4), if social distancing of 6ft can be maintained	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)	→ Follow WEDC reopening guidelines (General , Childcare Facilities , Public Facilities) → Open, up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → For special events, limit of 50 people on premises (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained
Manufacturing, Wholesale Trade, and Warehousing[*] <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Manufacturing , Wholesale Trade & Warehousing) → To the greatest extent possible, facilitate remote work and other measures that limit the number of individuals present at an office or facility
Agriculture, Aquaculture, and Community Gardens	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Agriculture)
Transportation	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Transportation)

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Recreational Activities (Table 1)					
Low-risk Recreational Activities <i>(such as walking, bike riding, tennis, disc golf, pickle ball, dog parks & skateboarding)</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation)
High-risk Recreational Activities <i>(such as football, basketball, soccer, softball, baseball, volleyball, roller derby, wrestling, cheerleading, pom squad, swimming, and diving)</i>	→ Closed	→ Closed	→ Closed	→ Closed → Additional high-risk activities include: wrestling, cheerleading, pom squad, swimming, and diving	→ Closed → Additional high-risk activities include: wrestling, cheerleading, pom squad, swimming, and diving
Outdoor Playgrounds & Skateboard Parks	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)
Golf Courses, Outdoor Recreational Rentals, Yacht Clubs, & Country Clubs^{*, **} <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)	→ Open, follow public health requirements & WEDC reopening guidelines (General , Outdoor Recreation)
Licensed Swimming Pools & Splash Pads[*] <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements, DATCP reopening guidance (Pools and Water Attractions), & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Limited to 10 people, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 25% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 50% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 50% capacity of premises, if social distancing of 6ft can be maintained → Splash Pads remain closed	→ Open, follow public health requirements & WEDC reopening guidelines (General , Public Facilities , Outdoor Recreation) → Up to 25% capacity of premises (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Splash Pads remain closed

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Recreational Activities (Table 2)					
<p>Indoor Places of Arts & Culture* ** (such as movie & other theaters, social clubs, and museums)</p> <p><i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i> <i>** for mass gatherings, refer to Indoor & Outdoor Mass Gatherings in Private Venues</i></p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, based on square footage of facility (see guidance above, See #4), if social distancing of 6ft can be maintained</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 50% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 75% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 75% indoor capacity, if social distancing of 6ft can be maintained (based on occupancy permit)</p>	<p>→ Follow public health requirements & WEDC reopening guidelines (General, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Open, up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained</p>
<p>Outdoor Places of Amusement & Activity* (such as zoos & farmer markets)</p> <p><i>*for bar or restaurant components, refer to Restaurant, Bars, * Food Trucks</i></p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained; Not to exceed 1,000 people per day.</p> <p>→ Up to 25 people per event for special events, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 100 people on premises, if social distancing of 6ft can be maintained</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation, Entertainment & Amusement, Restaurants, Retail)</p> <p>→ Up to 500 people on premises, if social distancing of 6ft can be maintained</p> <p>→ For special events, limit of 500 people is reduced to 50 people on premises (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained</p>
<p>Public Beaches & Parks*</p> <p><i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i></p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms remain closed</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>	<p>→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Recreation)</p> <p>→ Parking lots & restrooms are open</p>

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Mass or Social Gatherings					
Indoor & Outdoor Mass Gatherings in Public Venues* (Events that require city approval or permits) <i>*for bar or restaurant components, refer to Restaurant, Bars, and Food Trucks</i>	→ Closed	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Closed
Indoor & Outdoor Mass Gatherings in Private Venues* (such as weddings, concerts, banquets, funerals, conferences & festivals) <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services) → Up to 25 people on premises, if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services) → Up to 50% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 50% indoor capacity (based on occupancy permit) or 100 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services) → Up to 25% indoor capacity (based on occupancy permit & excluding employees), if social distancing of 6ft can be maintained → Total number of persons allowed on the premises (indoors and outdoors combined) will not exceed the 25% indoor capacity (based on occupancy permit & excluding employees) or 50 persons, whichever is less, and is only permitted if social distancing of 6ft can be maintained
Auction, Rummage, & Estate Sales* <i>*for bar or restaurant components, refer to Restaurant, Bars, & Food Trucks</i>	→ Closed	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services)	→ Open, follow public health requirements & WEDC reopening guidelines (General, Outdoor Gatherings, Professional Services)